

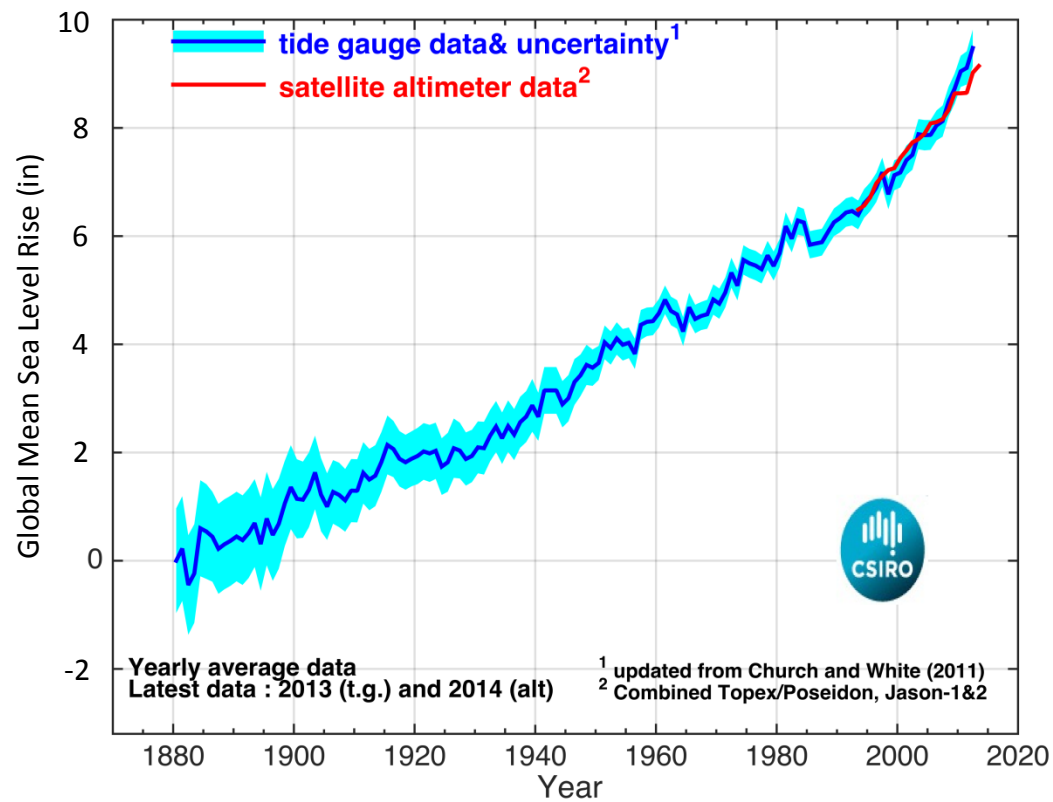
# Charleston Takes on Sea Level Rise: Strategies, Projects, Funding, and Progress

**Elizabeth Fly**, Ph.D., Coastal Climate Extension Specialist, SC Sea Grant  
Consortium, Carolinas Integrated Sciences and Assessments

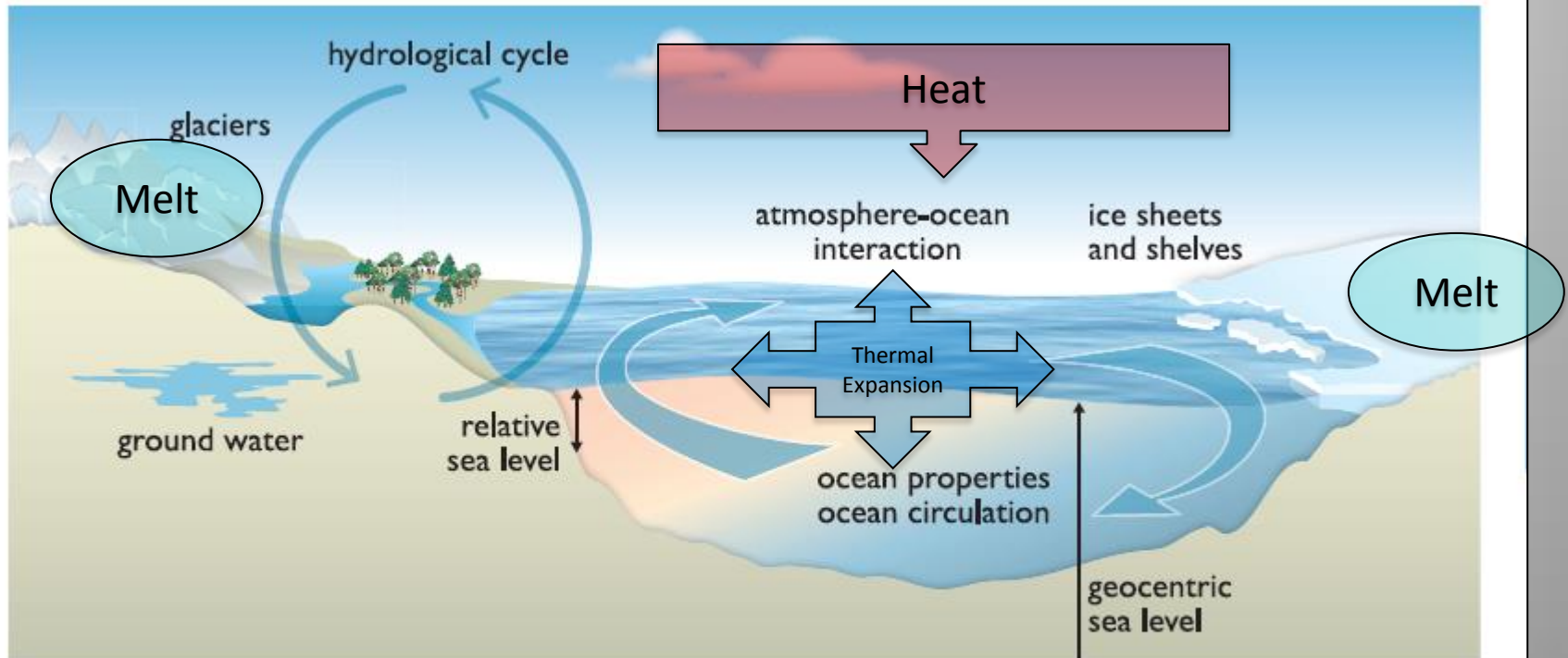
**Laura Cabiness**, P.E., Director of Public Service, City of Charleston

**Carolee Williams**, AICP, Project Manager for Planning, Preservation, and  
Sustainability, City of Charleston





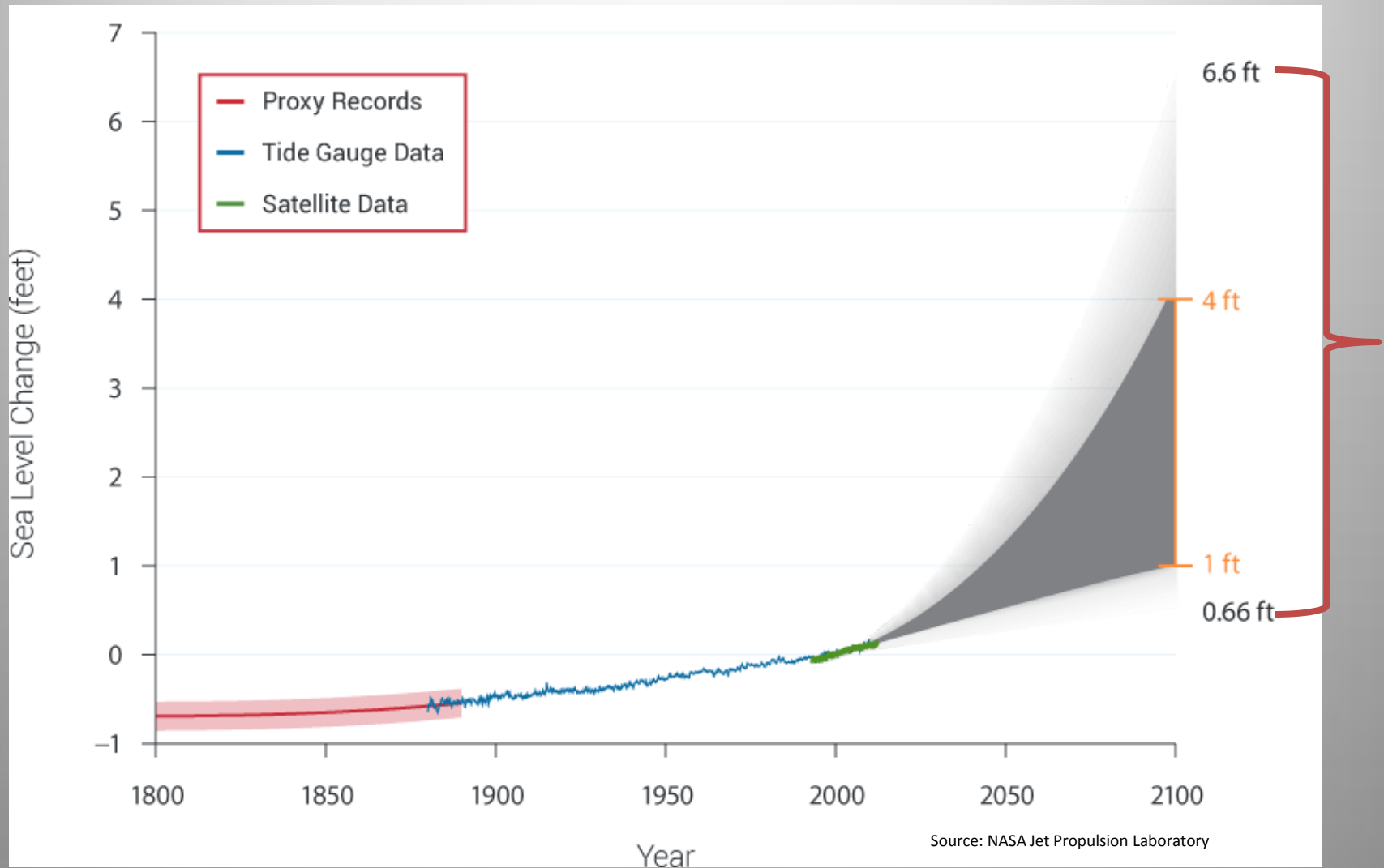
# What drives global sea level change?



**Figure 13.1** | Climate-sensitive processes and components that can influence global and regional sea level and are considered in this chapter. Changes in any one of the components or processes shown will result in a sea level change. The term 'ocean properties' refers to ocean temperature, salinity and density, which influence and are dependent on ocean circulation. Both relative and geocentric sea level vary with position. Note that the geocenter is not shown.

Source: 2014 National Climate Assessment

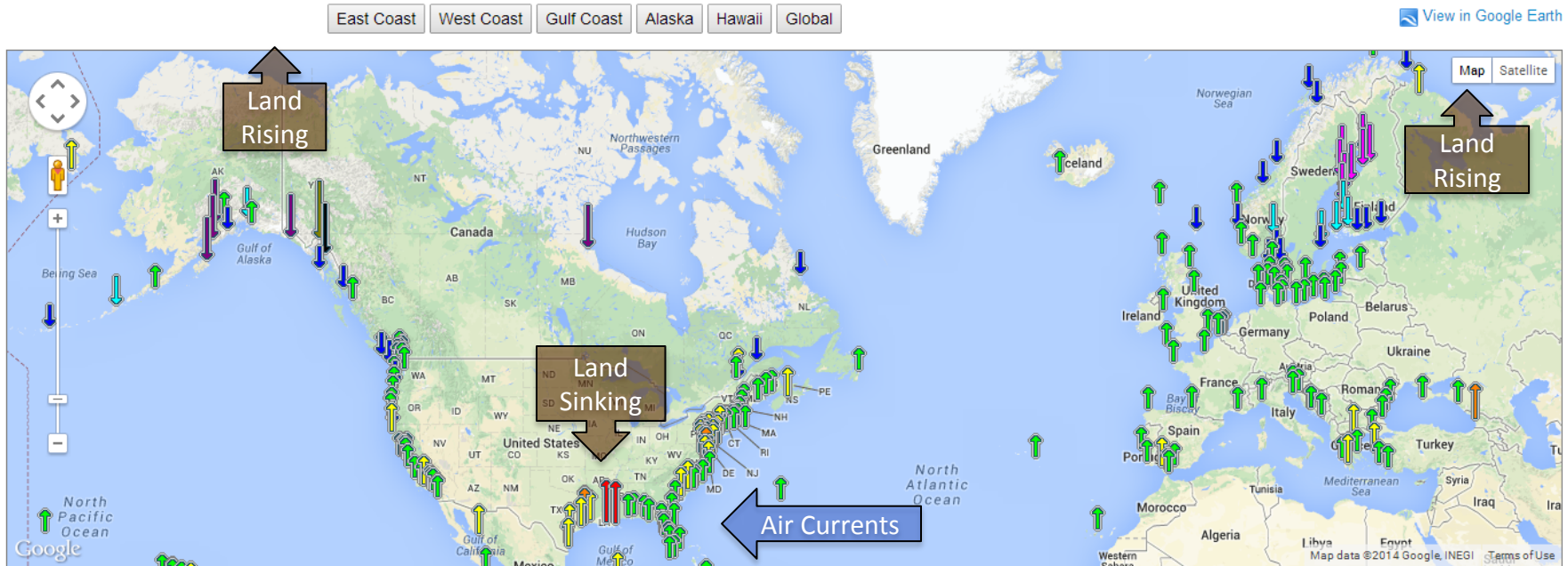
# Wide range of future SLR projections due to uncertainty of ice melt





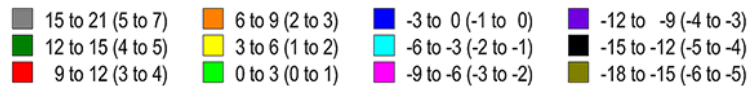
# What drives local sea level change?

## Sea Level Trends



The map above illustrates regional trends in sea level, with arrows representing the direction and magnitude of change. Click on an arrow to access additional information about that station.

### Sea Level Trends mm/yr (feet/century)

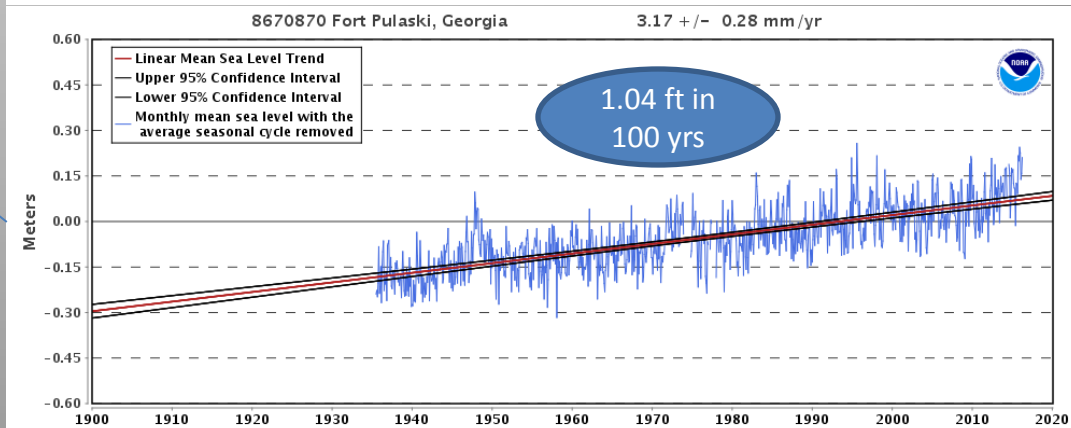
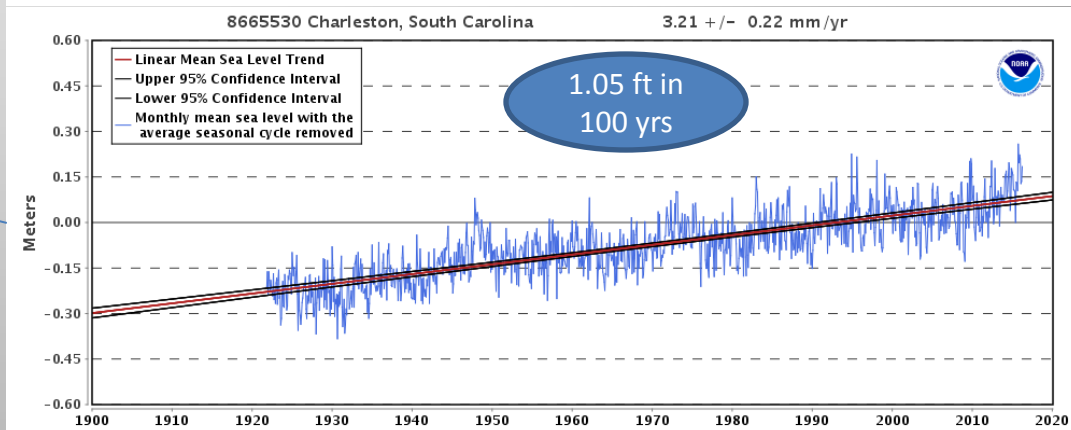
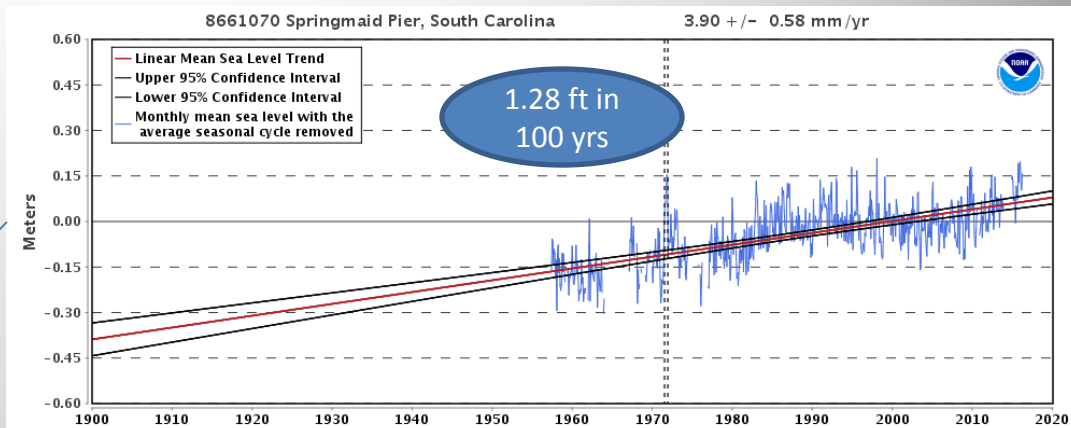


Global sea  
level change

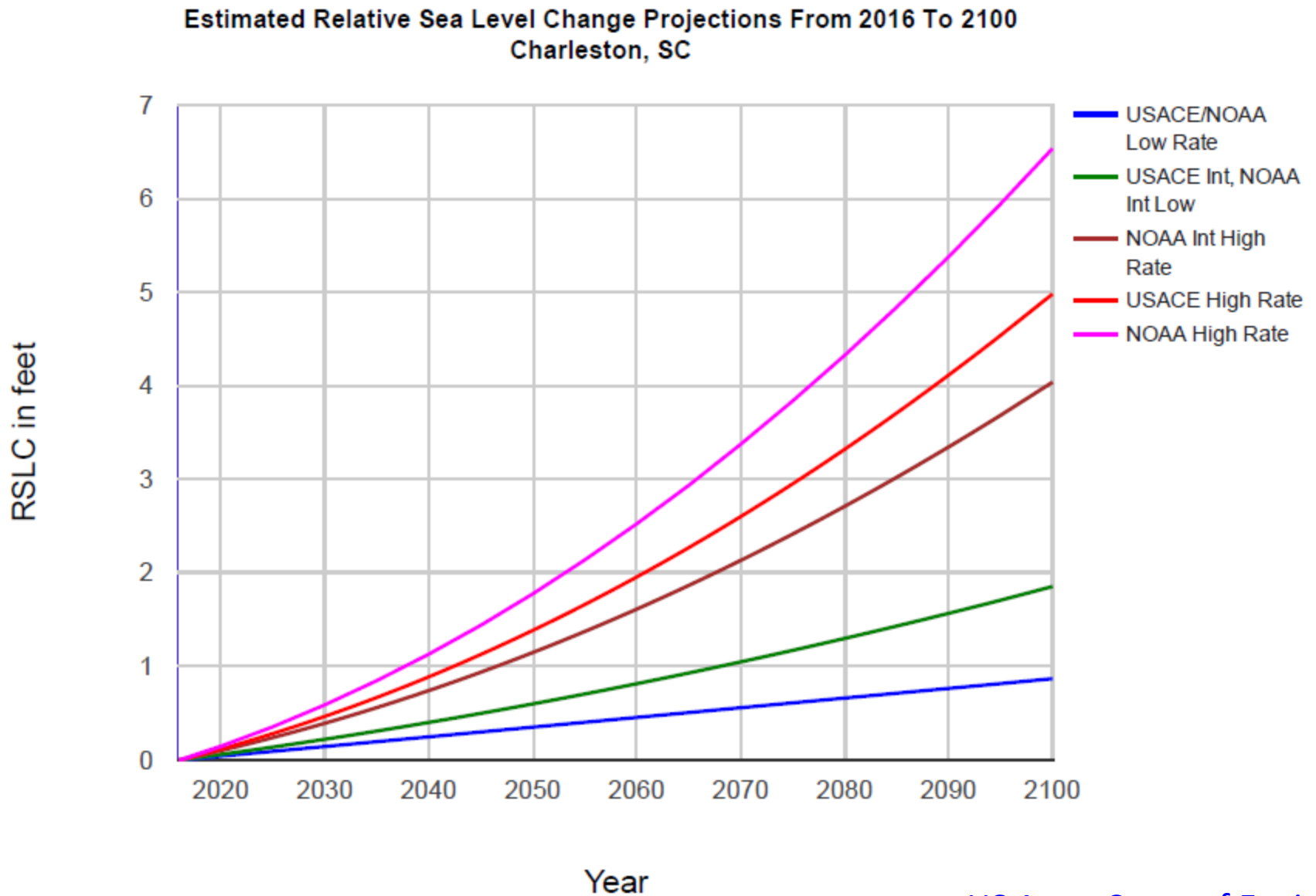
Land  
movement

Wind-driven  
tidal patterns

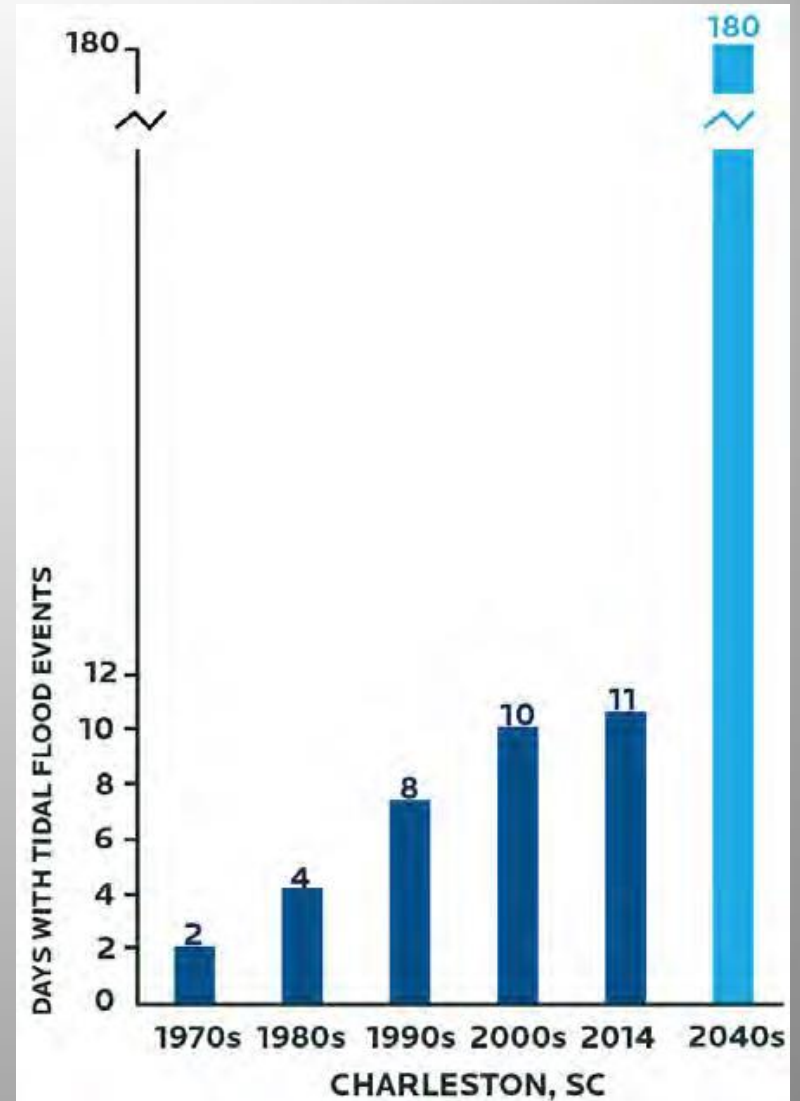
# Local trends



# Future predictions

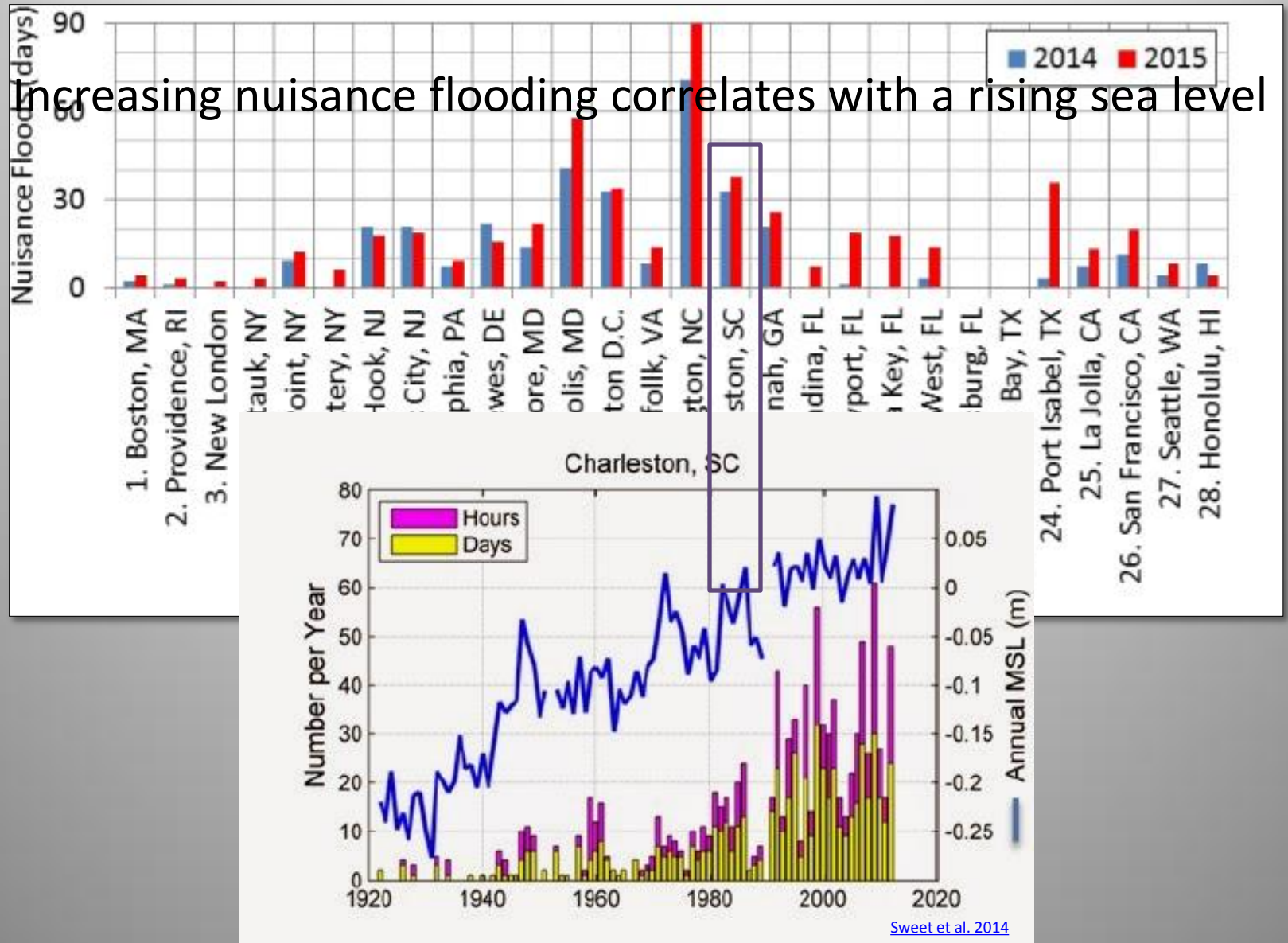


# Sea Level Rise in Action: Nuisance Flooding





# Sea Level Rise in Action: Nuisance Flooding









# October 2015 Flood Event



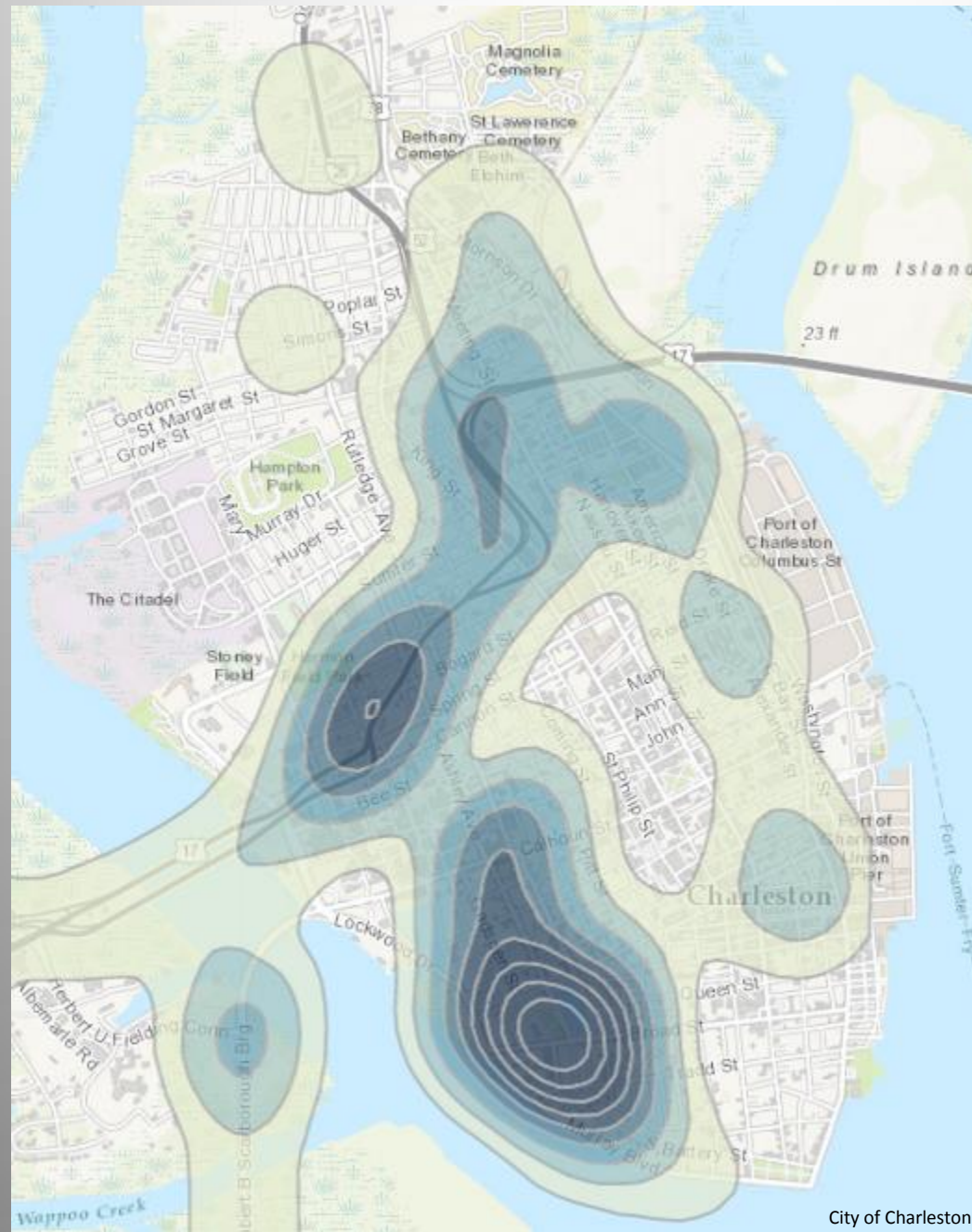
## Record Setting Rainfall

23.76 inches near **Clark Sound** on James Island in Charleston (Oct. 1-5, 2015)

22.04 inches near the **Whitehouse Plantation** area of James island in Charleston (Oct. 2-6, 2015)

21.57 inches near **Wappoo Creek** in Charleston (Oct. 2-6, 2015).

## Road closures during October 2015 rainfall event



157 total\* roads closed

\*some roads closed more than once due to tidal cycles



# Hurricane Matthew - October 2016



**In the Charleston  
region:**

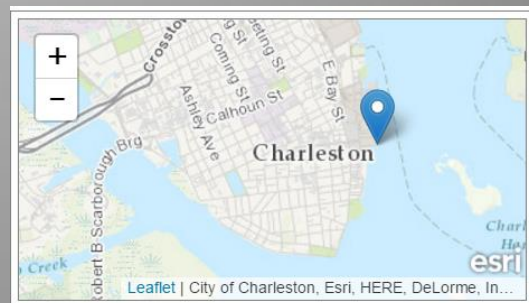
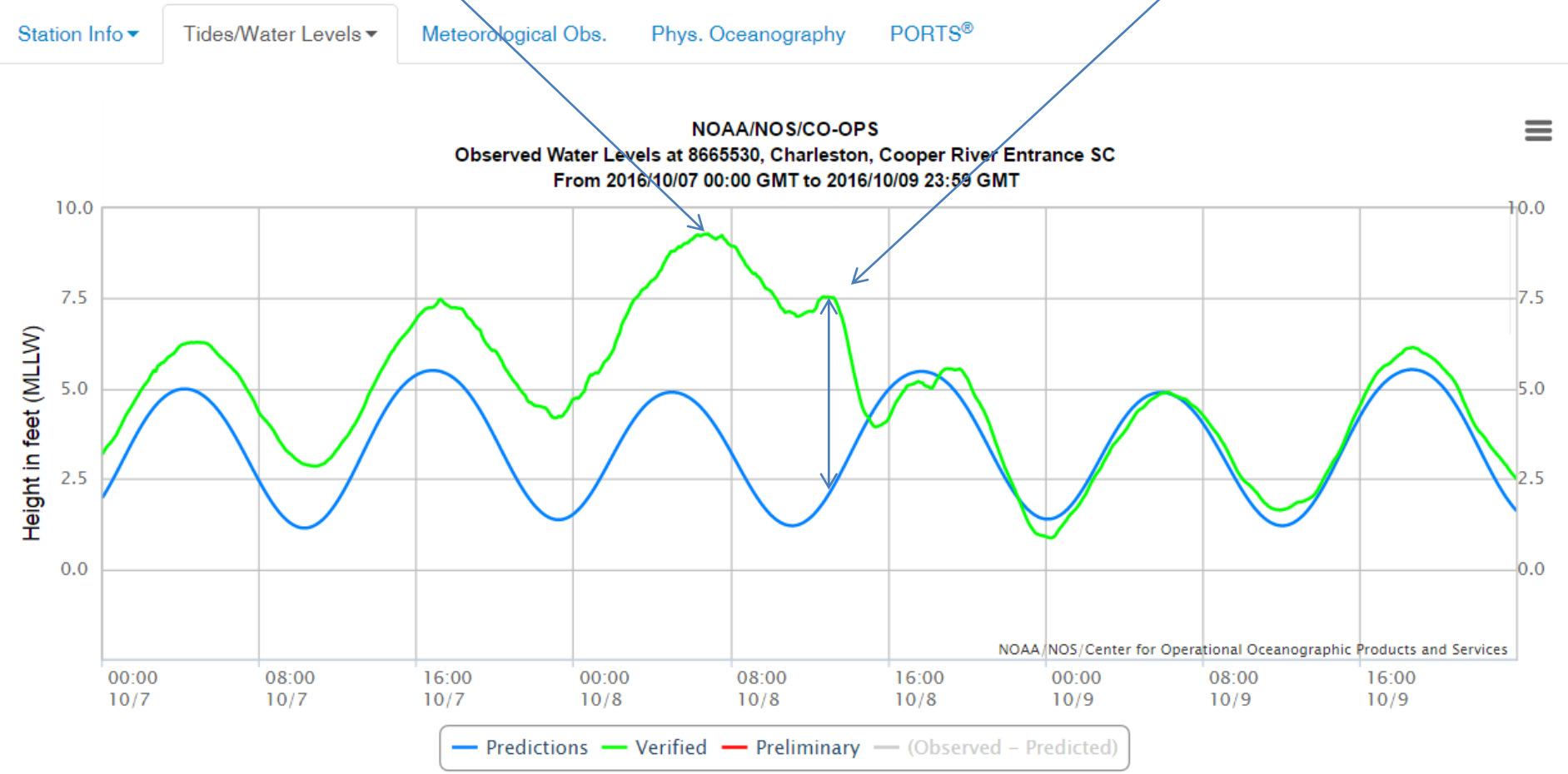
Peak wind gusts  
75-80 mph

Total rainfall  
8-11 inches

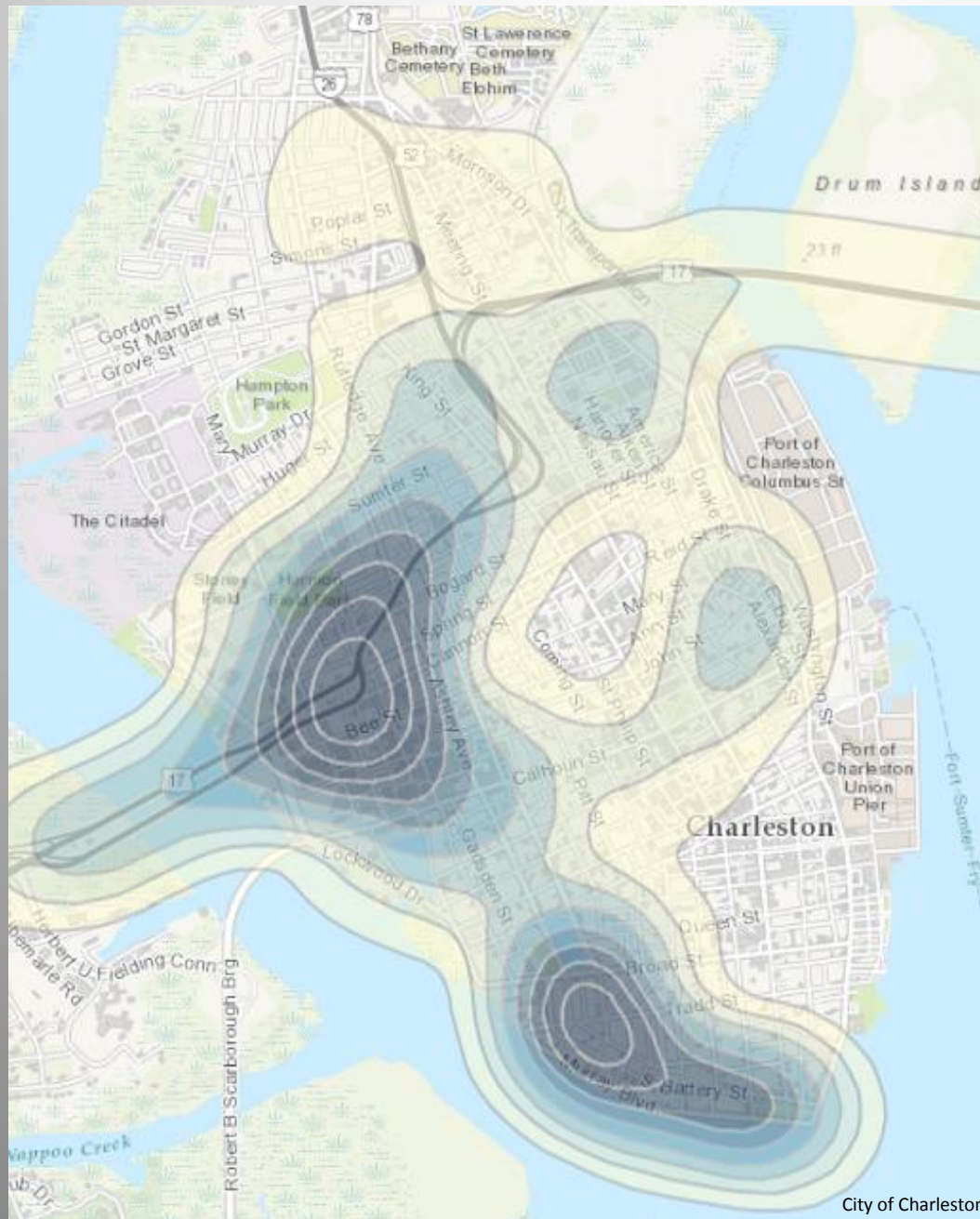
Storm surge  
6.2 feet

3rd highest tidal level ever recorded in Charleston of 9.29 feet

Matthew landfall (**not** at high tide); storm surge of 6.2 feet



## Road closures during October 2015 rainfall event



137 total\* roads closed

\*some roads closed more than once due to tidal cycles





HOME

FLOOD RISKS

UNDERSTANDING FLOOD MAPS

RESIDENTIAL COVERAGE

COMMERCIAL COVERAGE

POLICYHOLDER RESOURCES

PARTNER RESOURCES

INSURANCE AGENT  
RESOURCES

ABOUT THE NFIP

## LATEST NEWS

Learn what you can do to keep your family and property safe [before](#), [during](#), and [after](#) a flood.

Typically, there's a 30-day waiting period from date of purchase before

Call toll free: **1-888-379-9531** or **have us call you**

Search FloodSmart.gov

GO!

# Protect What Matters

Think about what your home means to you. Have you done everything you can to protect it?

LEARN YOUR RISK



Hurricane Season

National Preparedness Month

Get the FEMA App

Protect What Matters

About Flood Maps



## WHAT'S MY FLOOD RISK

Visit FEMA's [Flood Map Service Center](#) to locate your flood map to help determine your flood risk.







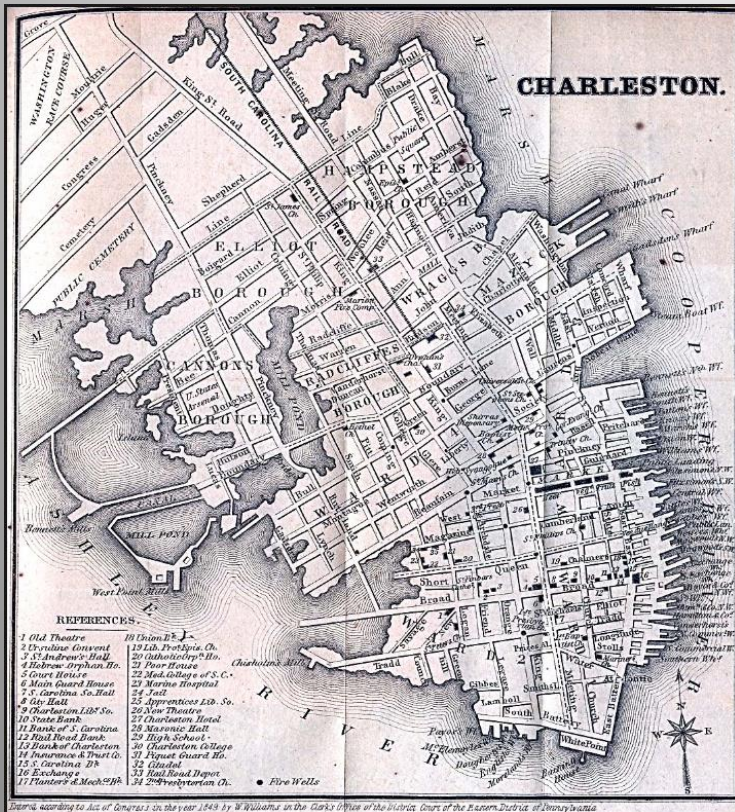
## A Guiding Principle

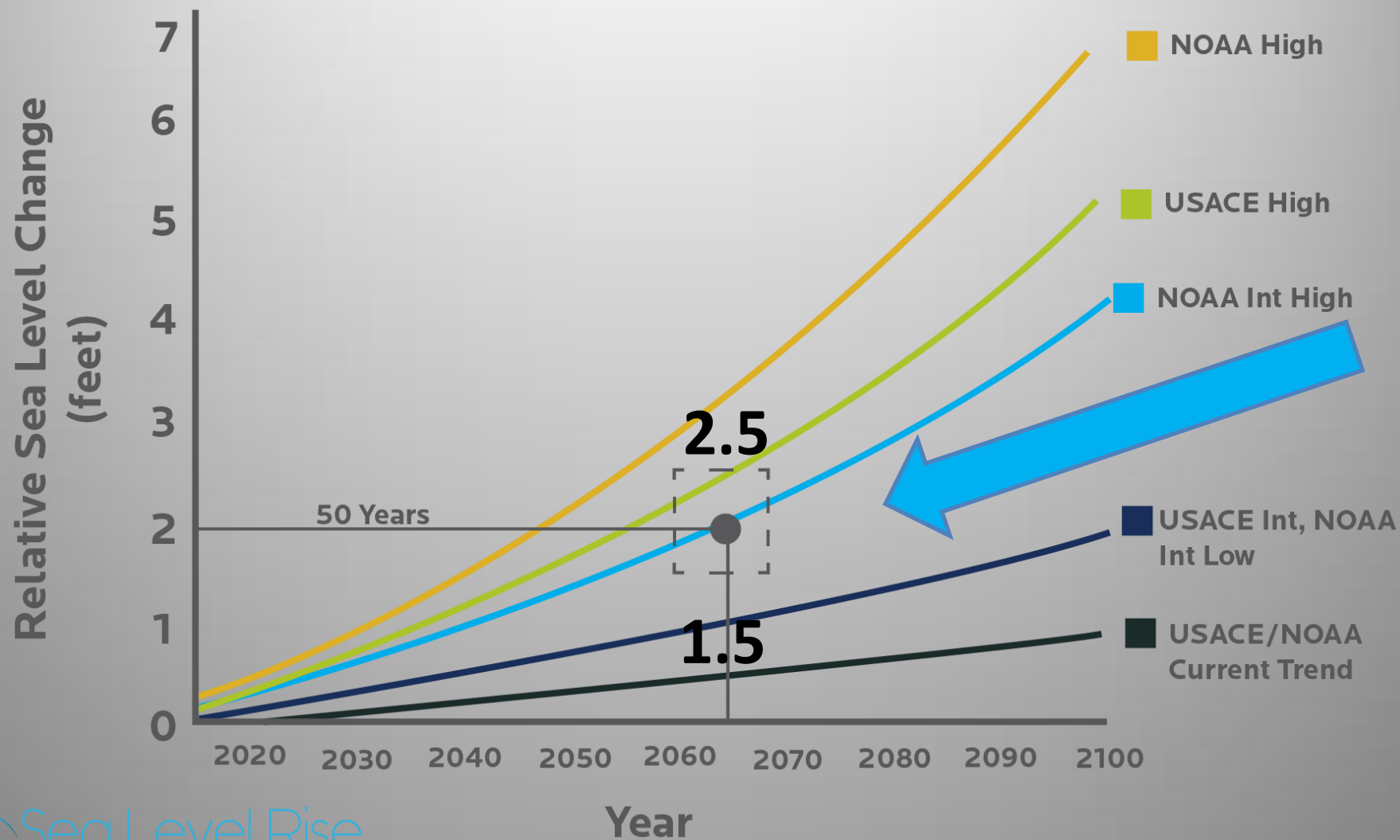




# Charleston

- 1849
- 2016 w 2.5 ft slr



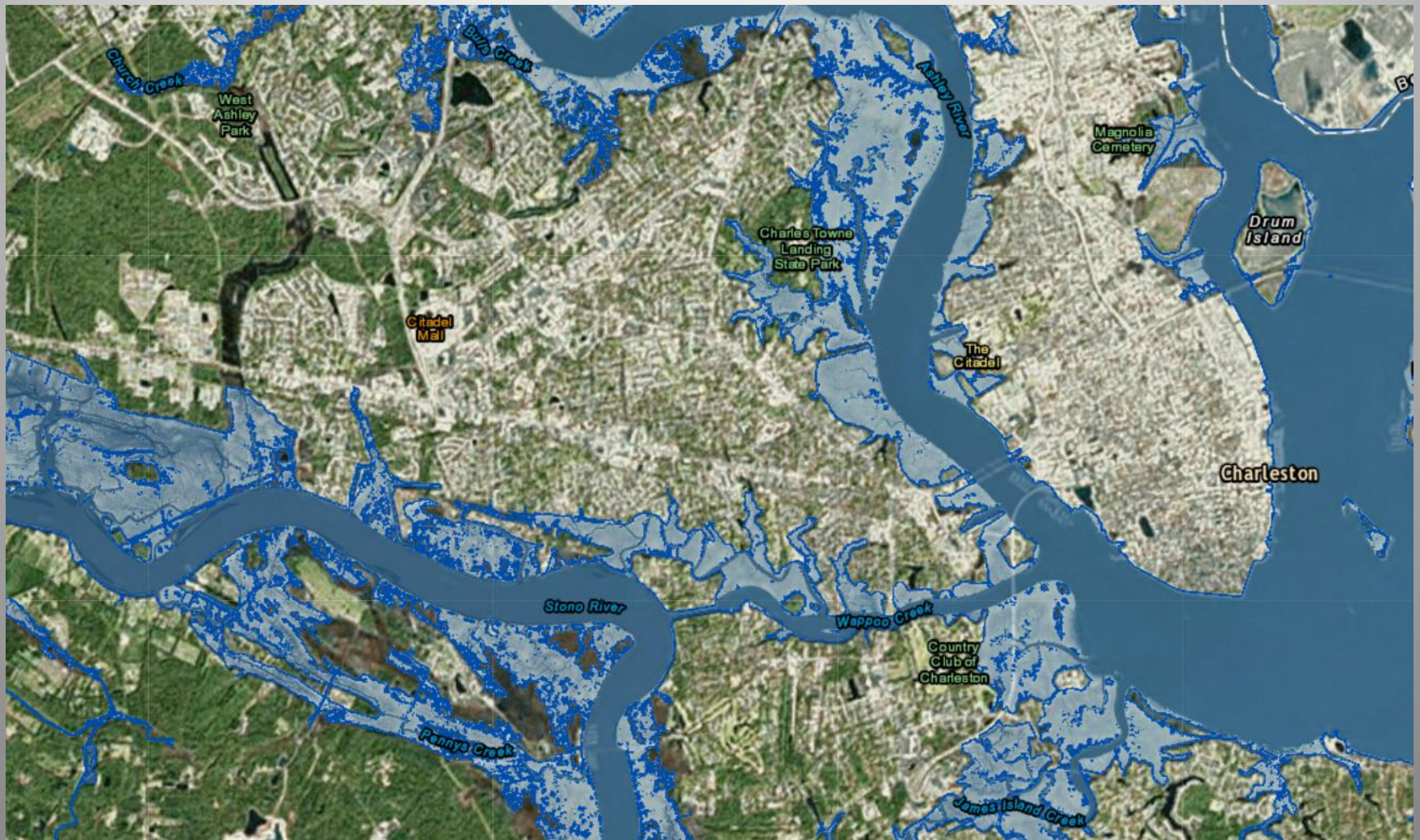


# SLR Viewer

- Google sea level rise viewer Charleston
- <http://gis.charleston-sc.gov/interactive/slr/>



# SLR Viewer 0 feet



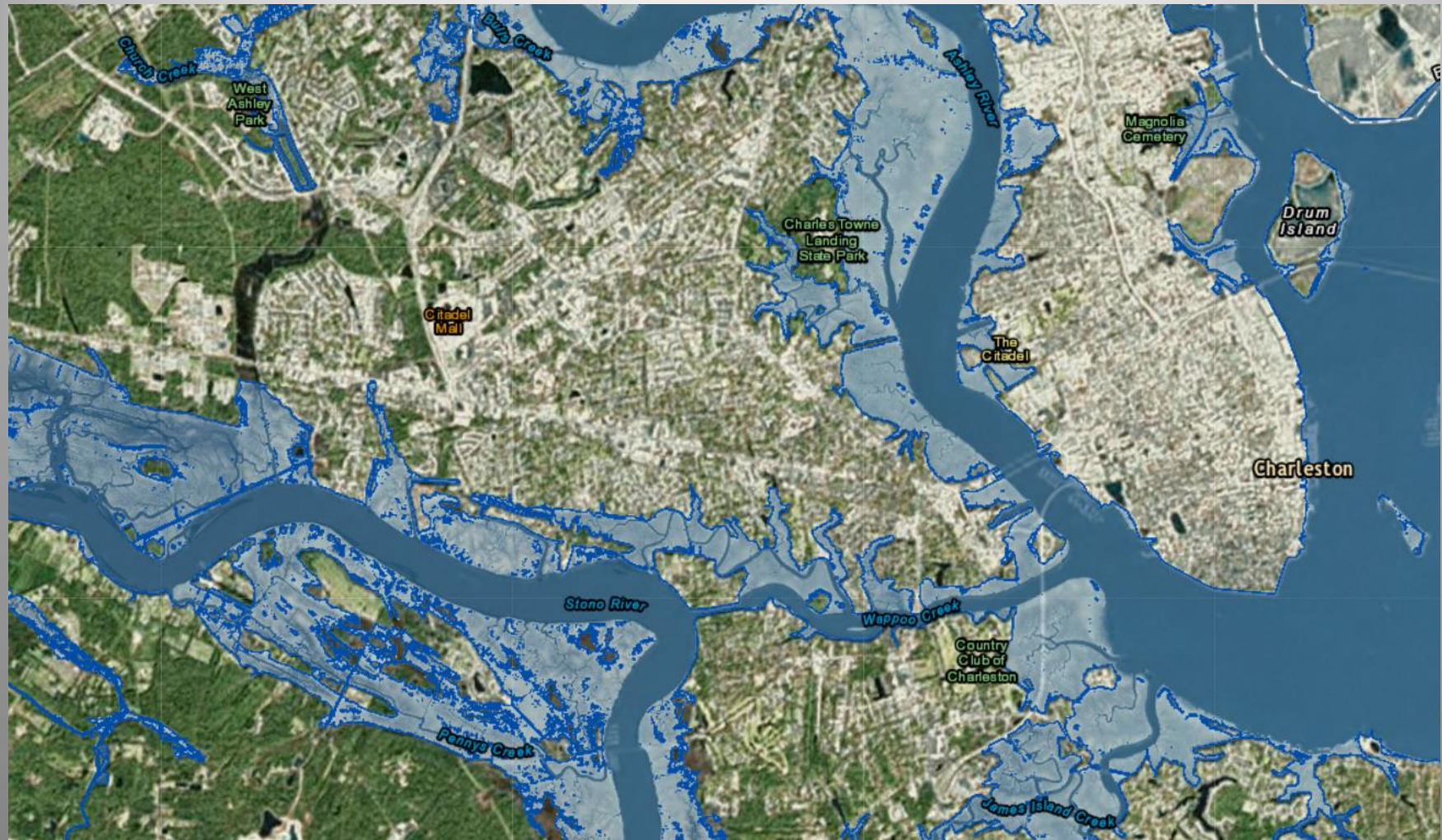


# SLR Viewer .5 feet



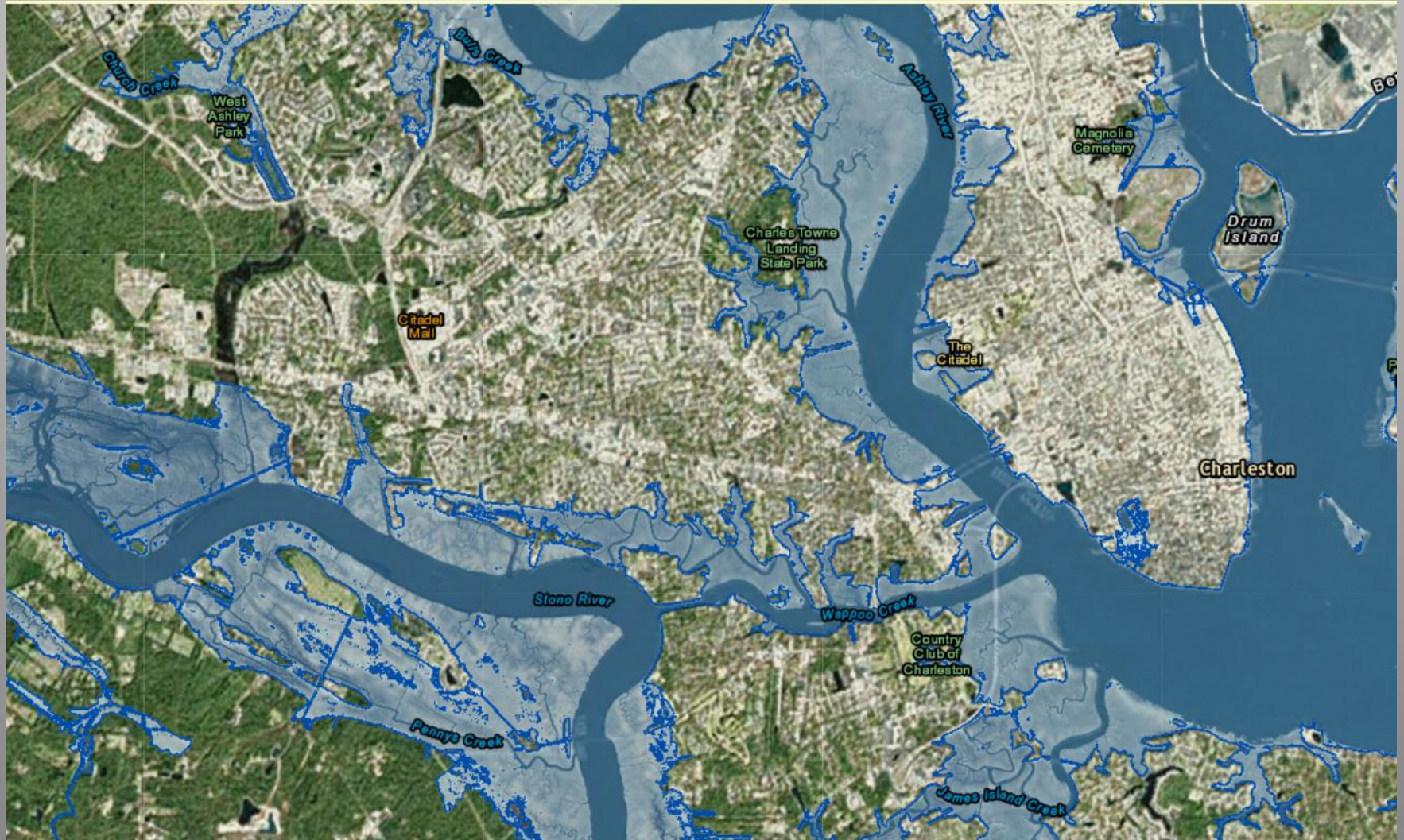


# SLR Viewer 1 feet



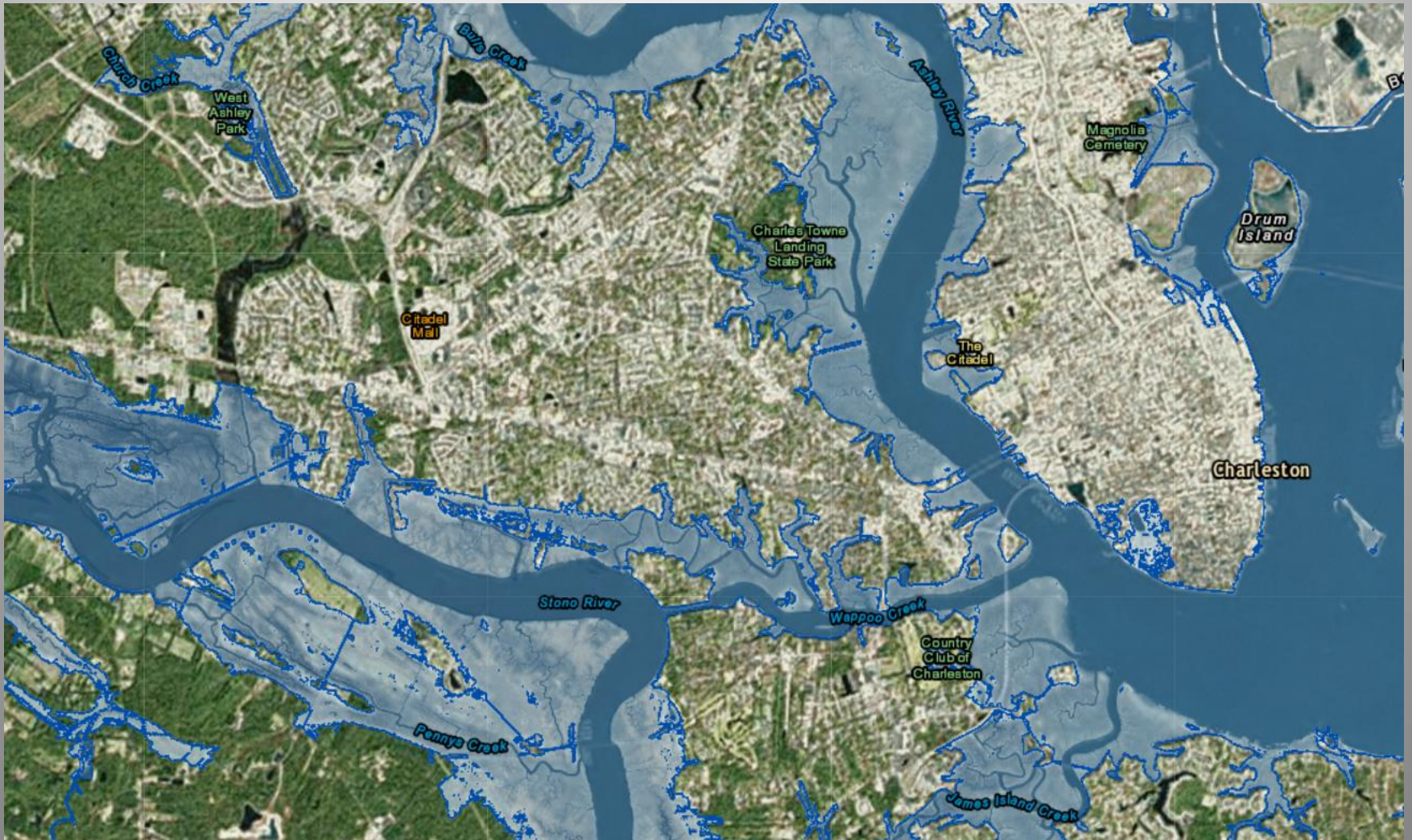


# SLR Viewer 1.5 feet





# SLR Viewer 2 feet





# SLR Viewer 2.5 feet



# Strategies

Of the **76** strategies recommended in the City of Charleston's Sea Level Rise Strategy which was adopted in 2016,

**27 are in Progress**



**REINVEST**



**RESPOND**



**READY**





# Reinvest

Reinvestment actions will provide **long-term** improvements to public health, safety and quality of life through additional **investment in infrastructure and physical modifications.**



# Ready

Readiness type actions will **enable prevention and preparedness through continued planning, monitoring and identification of changing vulnerabilities and risks.**



# Respond

Response actions will improve our response to, communication during, and management of flooding and related events to **minimize service disruptions and to ensure public safety and quality of life.**





# Ready – In Progress

- Collaborate with the Charleston Resilience Network for latest information, grants, regional perspective etc.
- CRN: Public and private sector stakeholder organizations with the Charleston, SC, that have a collective interest in the resilience of communities,
  - works to foster a unified strategy and
  - provide a forum to share science-based information,
  - educate stakeholders and
  - enhance long-term planning decisions that result in resilience.
- **NOAA Resilience Grant**
  - Sea Grant
  - Lowcountry Hazards Center



Credit: USDA



# Ready – Proposed

- Develop tools to monitor and gauge the impact of flood events on the community
  - monitor and gauge impact of flood events
    - increased commute time
    - reduced income
    - effectiveness of City response
  - quantify impacts to business owners and managers
    - hours closed
    - income and productivity lost

EXAMPLE: \$1.53 billion over  
50 years damages and lost  
wages Septima Clark Parkway  
In 2009 \$



# Ready - Proposed and In Progress

- Evaluate and assess impact of sea level rise on future development
  - Study zoning code to promote development that minimizes SLR
  - Incentivize Low Impact Development Best Management Practices
  - Revise maximum % impervious surface,
  - Encourage open space connectivity to marshes and creeks
  - **Encourage best practices for hard and landscape features that absorb, sustain, cleanse and release water**
  - Study zoning changes to encourage retrofits of existing buildings and construction of new resilient buildings in the 100 year floodplain





# Respond – In Progress



- Enhance and promote real time flood incident information

- Install flood gauge devices in repetitive flood area

- Enhance current use technology for awareness and management of flooded roadways

**Charleston P.D.**  
@CharlestonPD

Follow

As of 3:45, here are the current road closures and openings in the City of Charleston.

[gis.charleston-sc.gov/road-closures](http://gis.charleston-sc.gov/road-closures)

**Closures:**  
Cherry St from Bee St to Cannon St  
Ashley Ave from Bennett St to Calhoun St  
Wentworth St at Barre St  
Ashley Ave from Tradd St to Broad St  
America St from Lee St to Cooper St  
Bennett St from Rutledge Ave to Ashley Ave  
Signal Point Rd at Folly Rd  
Cool Blow St at N Nassau St  
Ashley Ave at Fishburne St  
Bennett St from Gadsden St to Barre St

**Opened:**  
Cannon St from Wescott Ct to President St  
Beaufain St at Pitt St  
Keats Rd from W Oak Forest Dr to Shelley Rd  
Johnathan Lucas St from Doughty St to Sabin St  
William Ackerman Ln at Windermere Blvd

## Road Closures

City of Charleston Road Closures

NWS Watches, Warnings or Advisories for Charleston and Berkeley Counties

- **Flood Warning** | Click for Full Text | 2016-01-20T10:49:00-00:00 | Berkeley, Georgetown, Williamsburg

NWS current conditions and forecast - The most up-to-date source for weather information  
NOAA tide predictions - Some road closures often coincide with unusually high tides

**Active Road Closures (view map)**

Road closure data may not reflect all flooded or impassable roads. Cars should be taken when driving on any road when the potential for flooding exists.  
Send an email to [MECO-GIS@charleston-sc.gov](mailto:MECO-GIS@charleston-sc.gov) with any questions or technical issues.

Search Closures

STREET	LOCATION	LANES	REASON	STATUS	COMMENT
ASH STREET	ASH STREET CUL-DE-SAC	ALL LANES CLOSED	CONSTRUCTION	ACTIVE	Cul-de-sac will be closed for work.
ASHLEY AVE	BENNETT ST TO HALSEY ST	ALL LANES CLOSED	FLOOD	ACTIVE	
ASHLEY AVE	SUMMIT ST TO CROSTOWN	ALL LANES CLOSED	FLOOD	ACTIVE	
BOGARD ST	CROSTOWN TO PRESIDENT ST	ALL LANES CLOSED	CONSTRUCTION	ACTIVE	Due to the need to shift work at shift sites to account for lane restrictions, this road section will be open later than anticipated. As soon as we have a date, that information will be released. Again, we apologize for any inconvenience this delay will cause.
BOGARD ST @ KRAKE ST		ALL LANES CLOSED	CONSTRUCTION	ACTIVE	The intersection of Bogard St and Kraake St will be closed as well as the associated ingress to and egress from the Crostown.
OGER ST		ALL LANES CLOSED	FLOOD	ACTIVE	
SHEPPARD ST	CROSTOWN TO RUTLEDGE AVE	LANES PARTIALLY BLOCKED	CONSTRUCTION	ACTIVE	Expected to be open to local traffic during the day and open to Crostown traffic again sometime early 2016. We apologize for any inconvenience this delay will cause.
WENTWORTH ST @ BARRE ST		ALL LANES CLOSED	FLOOD	ACTIVE	



# Respond – In Progress

- Assess public safety resources
  - Identify and acquire appropriate response assets for public safety agencies **to secure flooded roadways**
  - Acquire additional **rescue equipment**, personnel and training for our first responders





# Respond – In Progress and Proposed

- Review/develop plans to minimize loss
  - Develop a formal City flood parking plan to prevent vehicle loss with appropriate signage/wayfinding
  - Promote best routes, parking plans, insurance programs, FEMA tools







# Reinvesting Infrastructure

League of Women Voters

November 14, 2016



## Reinvest –

- Reinvestment actions will provide long-term improvements to public health, safety and quality of life through additional investment in infrastructure and physical modifications.
- Three categories with 37 initiatives under Reinvestment



# Reinvest –

- **Evaluate the impact of SLR and prioritize improvements (include compounding effects such as rain bombs and hurricanes)**
  - Maintain a relationship with the scientific community
- **Establish more appropriate standards to protect public and private investments**
  - Consider additional freeboard for new structures
  - Adopt stormwater design standards that take SLR into account
- **Establish programs to address specific solutions for repetitive flooding areas**
  - Prioritize capital projects and continue investment in infrastructure that improves drainage and reduces flooding.
  - Evaluate impact of SLR on public infrastructure and prioritize improvements
  - Improve stormwater drainage
  - Utilize green infrastructure solution



# Why Does It Flood?

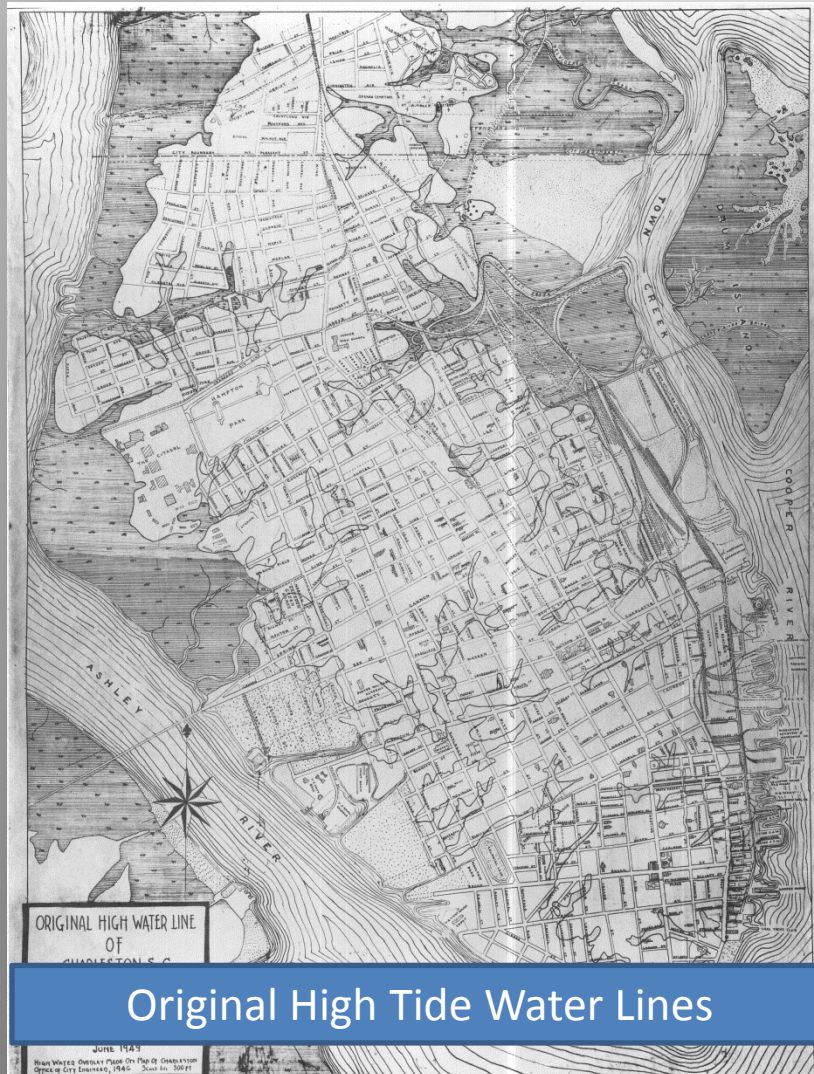


Why Does It Seem Like  
Charleston Always Floods When  
It Rains?

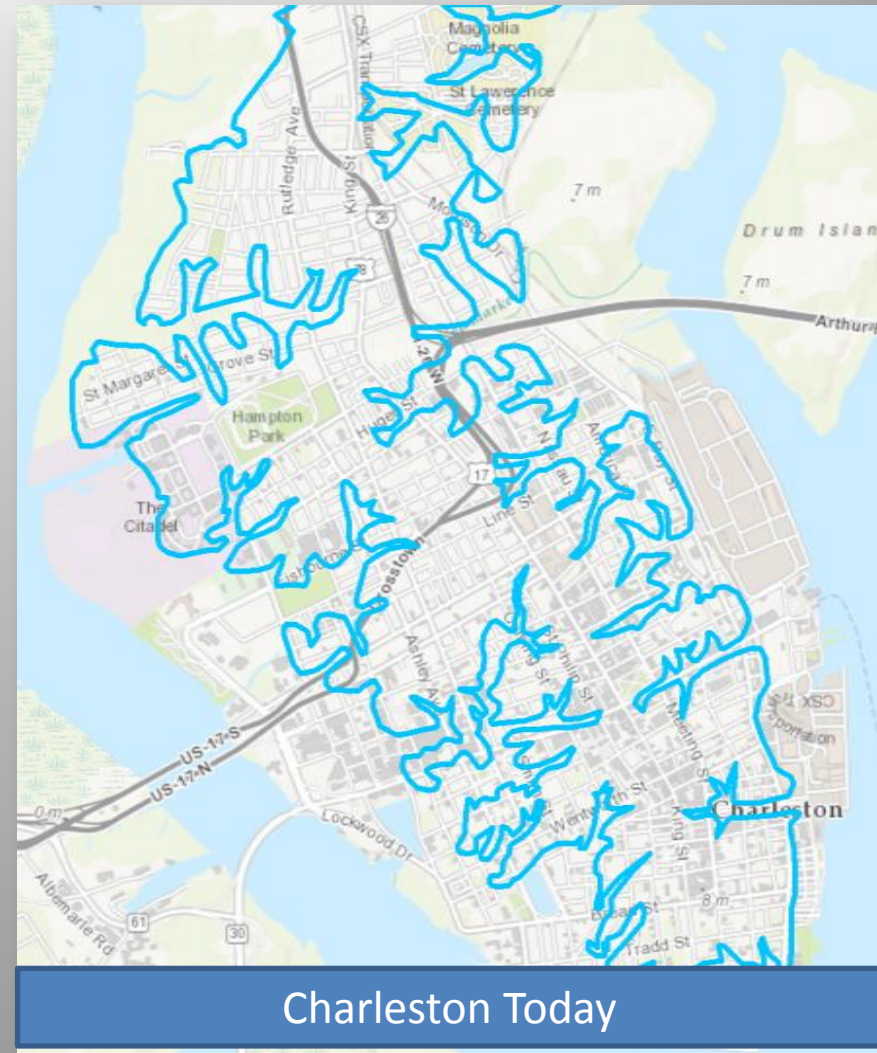


The Challenges of  
Draining a City That  
is Low, Flat, and  
Next to the Ocean

# Charleston Geography



Original High Tide Water Lines



Charleston Today



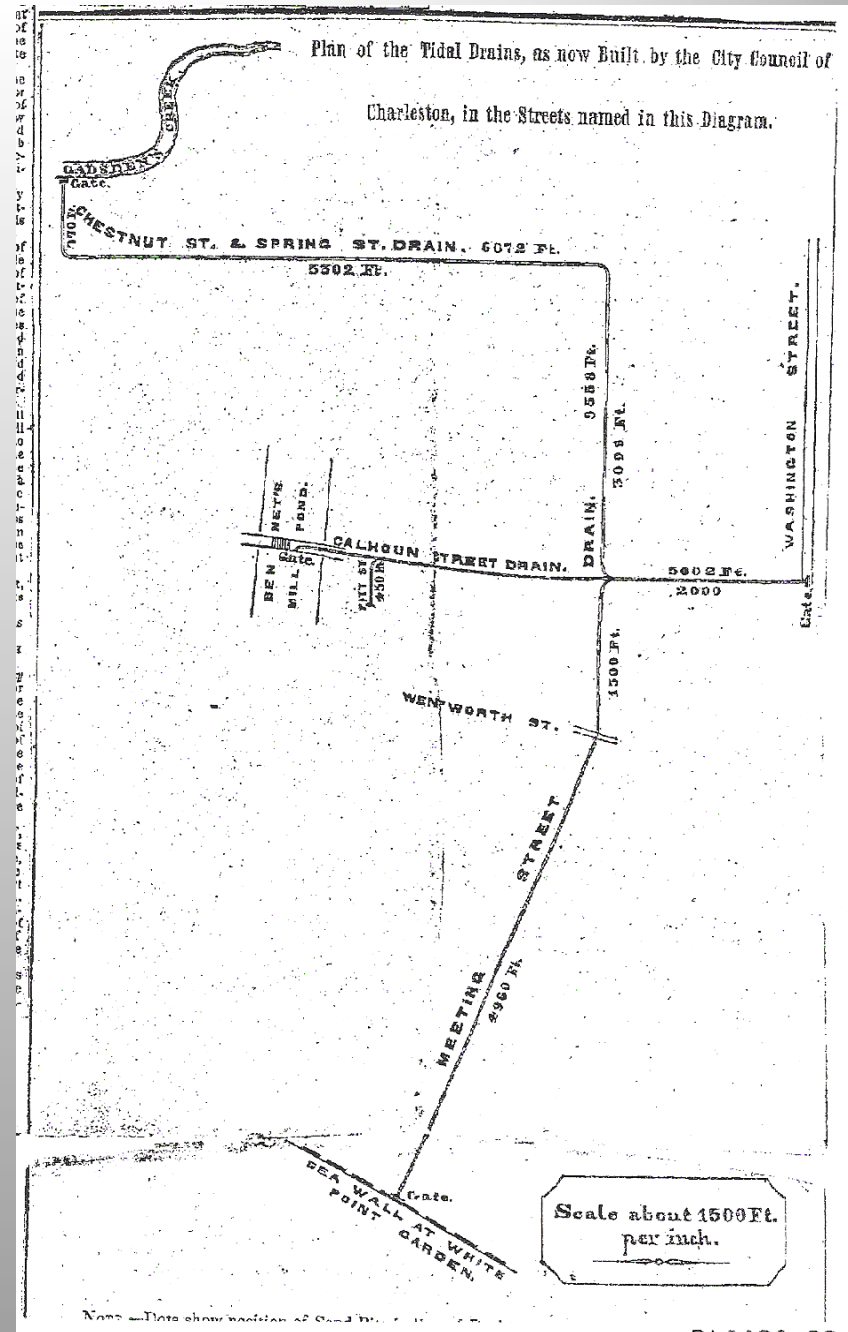
# 1837 - Mayor's Proposal to Drain the City of Charleston

- “The present plan of draining the City, was unequivocally condemned, and an improved system declared to be indispensable to the health, comfort and convenience of the citizens.”

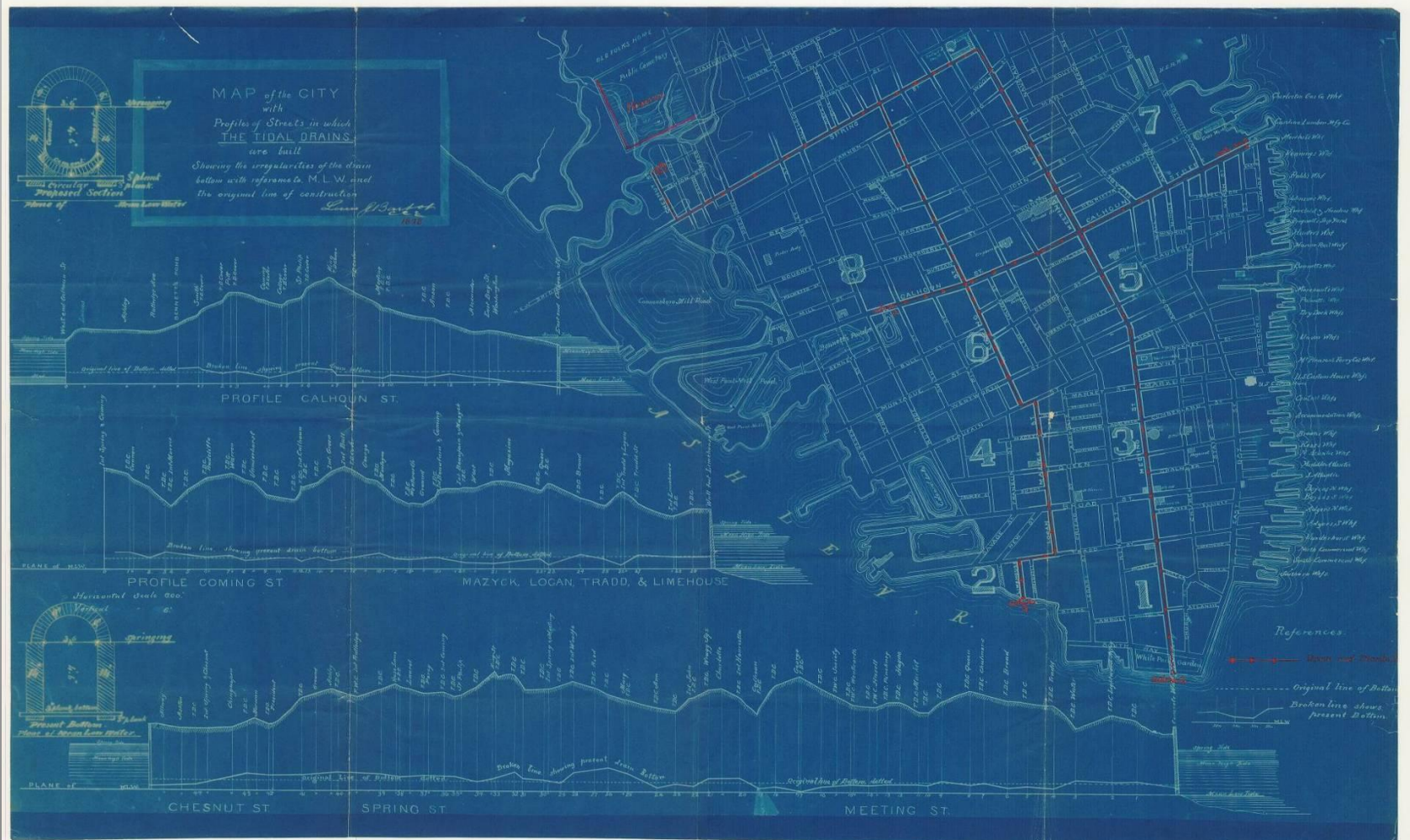




# June 1, 1859 Plan of New Tidal Drains as now Built by the City Council of Charleston



# 1878 Map of Tidal Drains



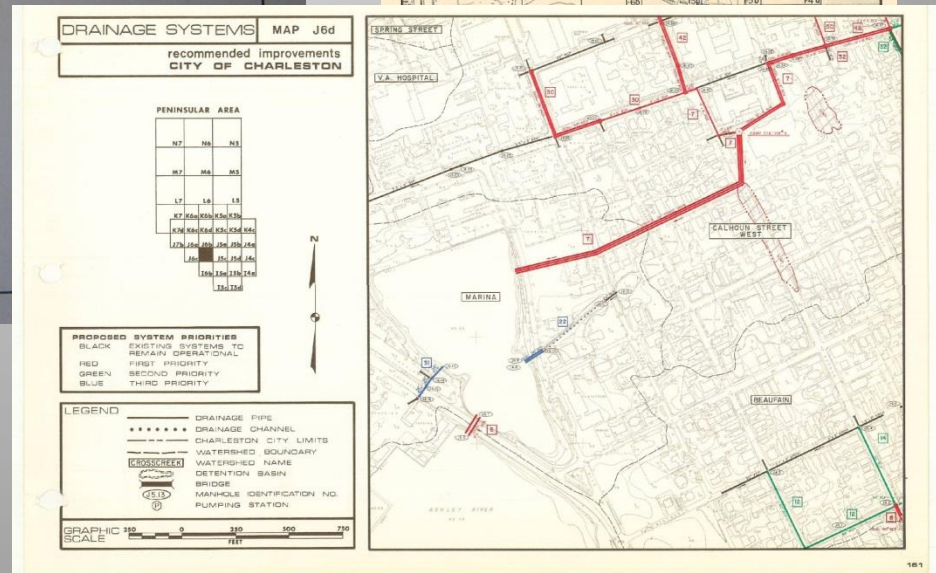
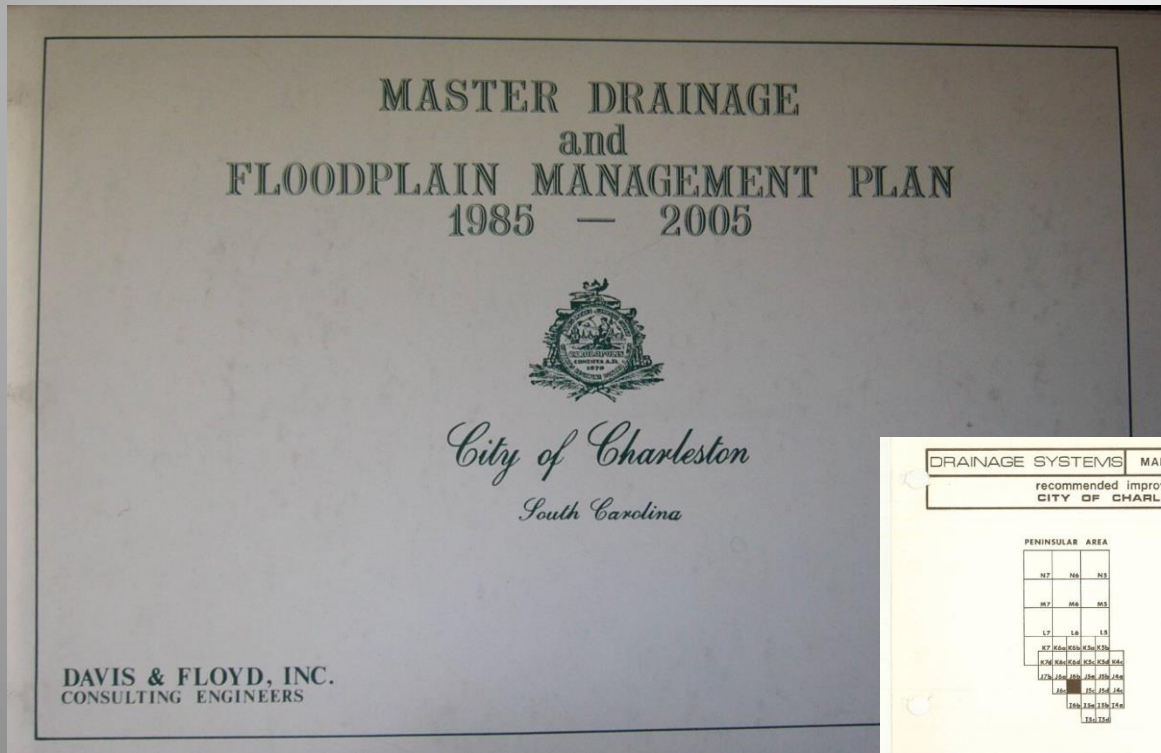
# Interconnected network of undersized pipes and drains





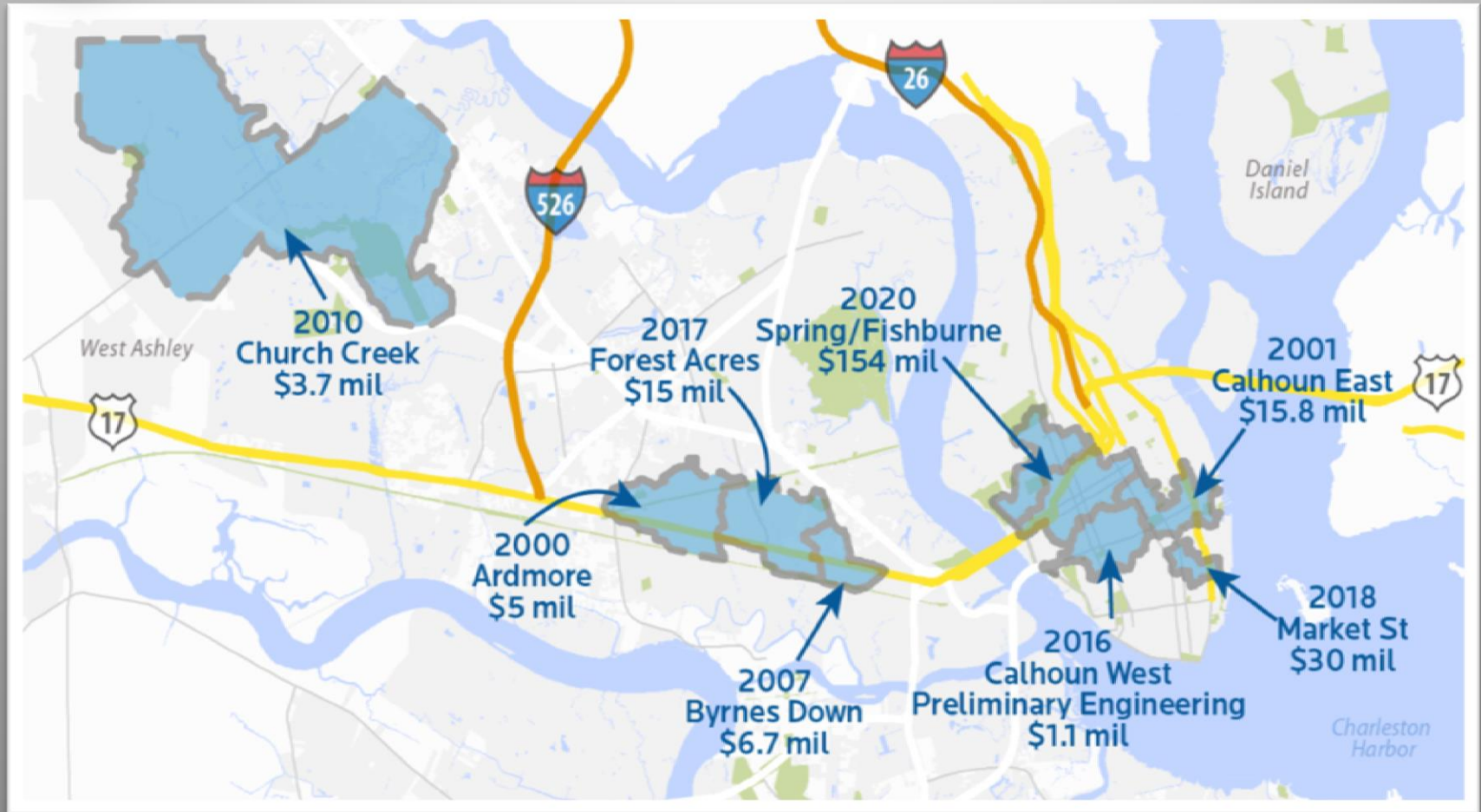


# 1984 Master Drainage and Floodplain Management Plan





# Major Drainage Improvement Projects







# Gravity, Capacity and Storage



Ardmore Drainage  
Improvements  
Completed 2005

- 11 acres of detention ponds
- 5x9.5 and dual 5x8 box culverts
- \$5,048,000

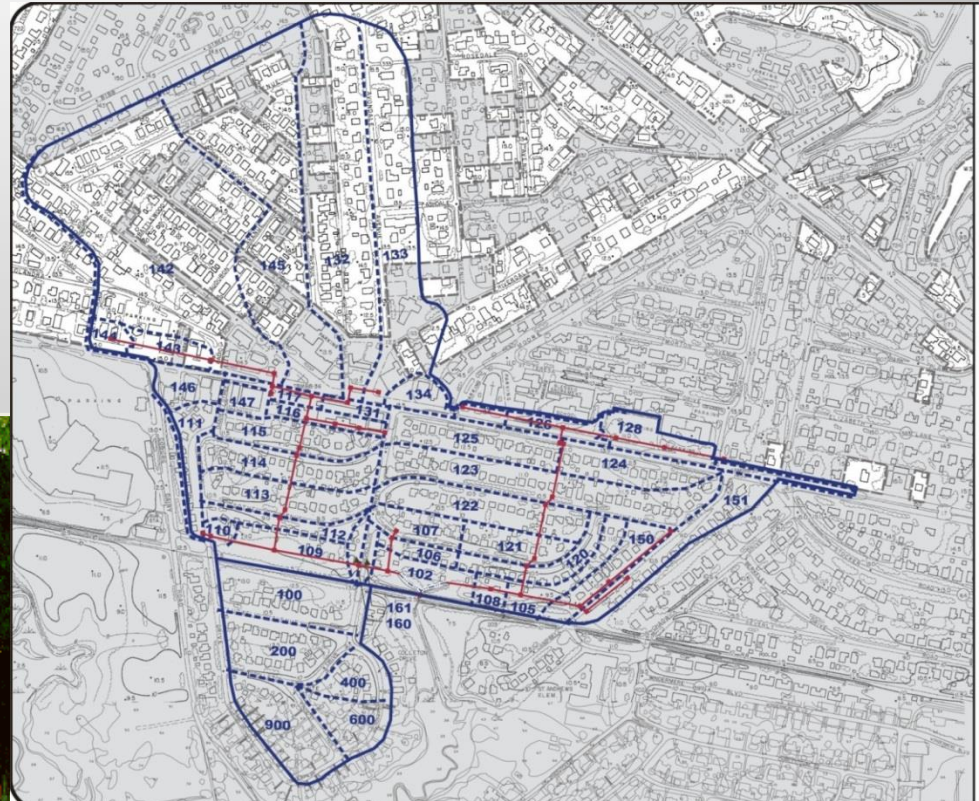






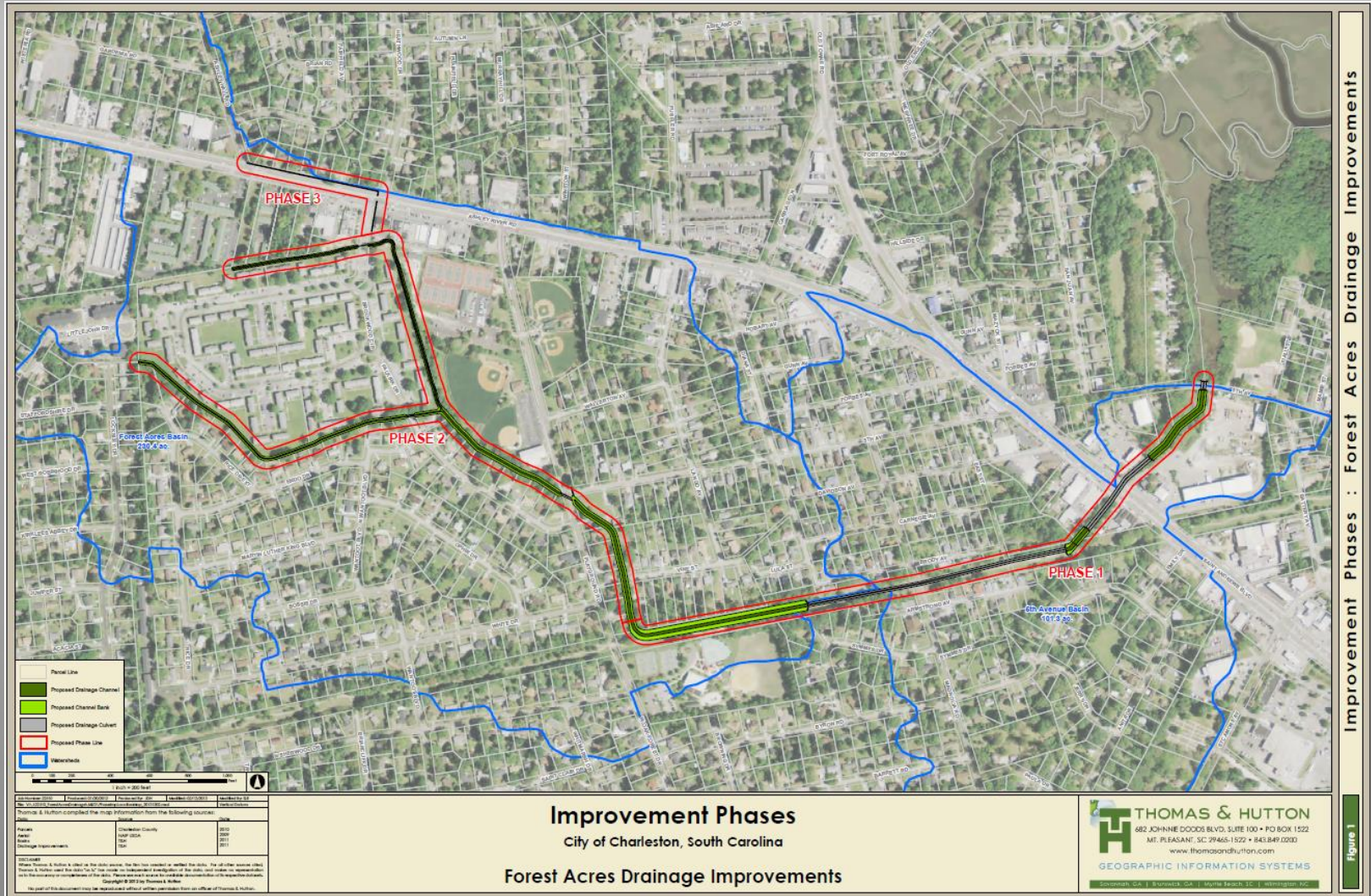
# Gravity, Capacity and Storage

Byrnes Down  
Completed 2007  
\$6,683,561



- 10,000 lf of box culvert and pipes
- Largest box culverts were 4x7 and 5x6 ft.

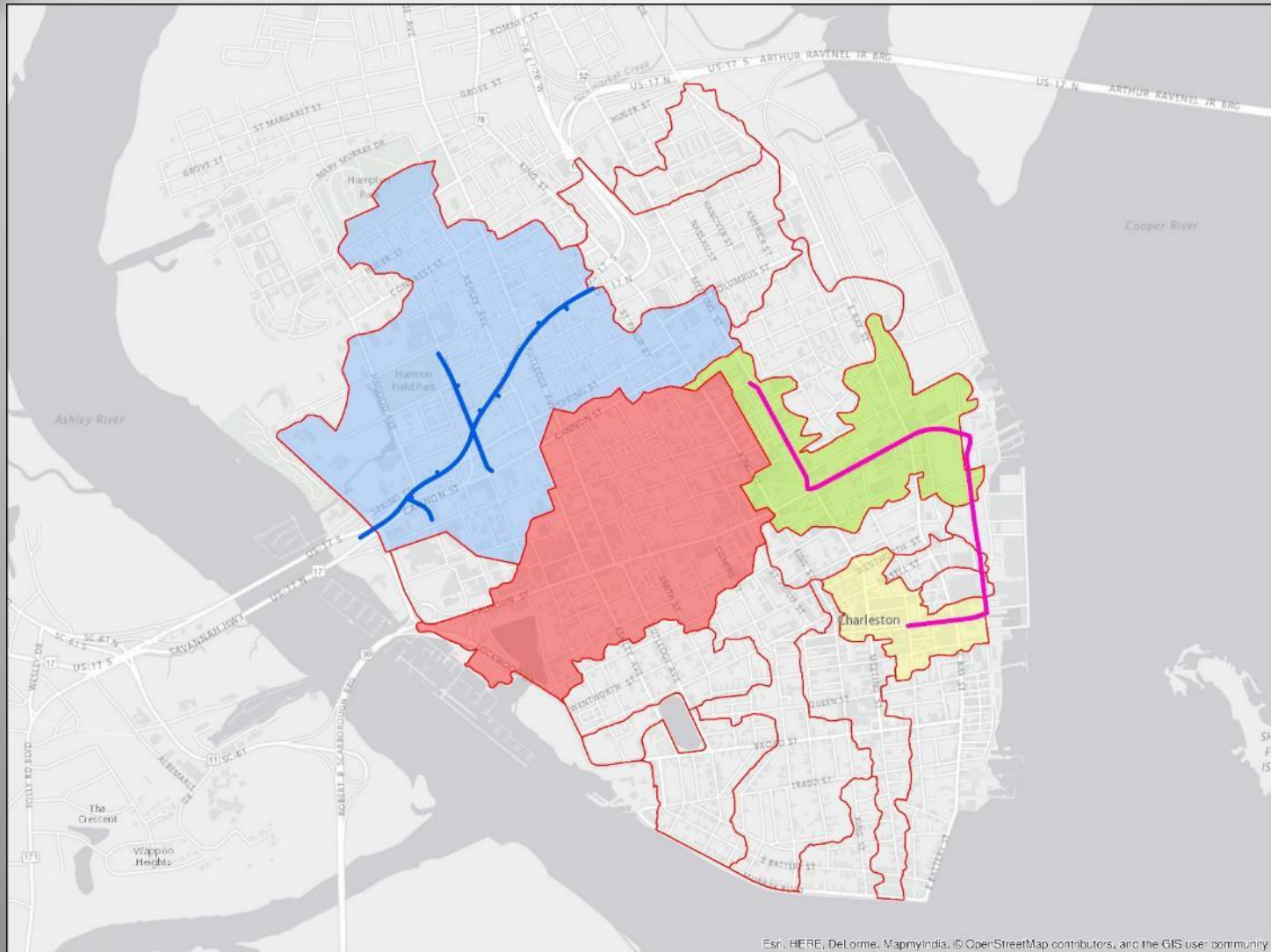








# Tunnel Collection and Pumping







# Tunnel Collection and Pumping



Calhoun Street Drainage  
improvements

Completed 2001

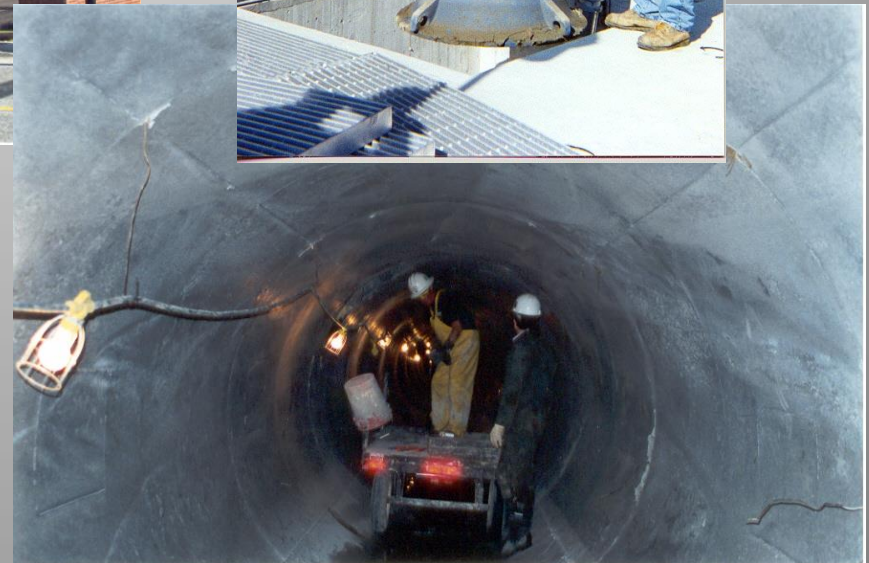
10 ft. and 6 ft. Tunnels



# Tunnel Collection and Pumping



Calhoun Street  
Drainage improvements  
\$15.8 million







# Tunnel Collection and Pumping



**Market Street Drainage  
Improvement Project**





# Tunnel Collection and Pumping



## Market Street Shaft and Tunnel





# Tunnel Collection and Pumping







# Tunnel Collection and Pumping







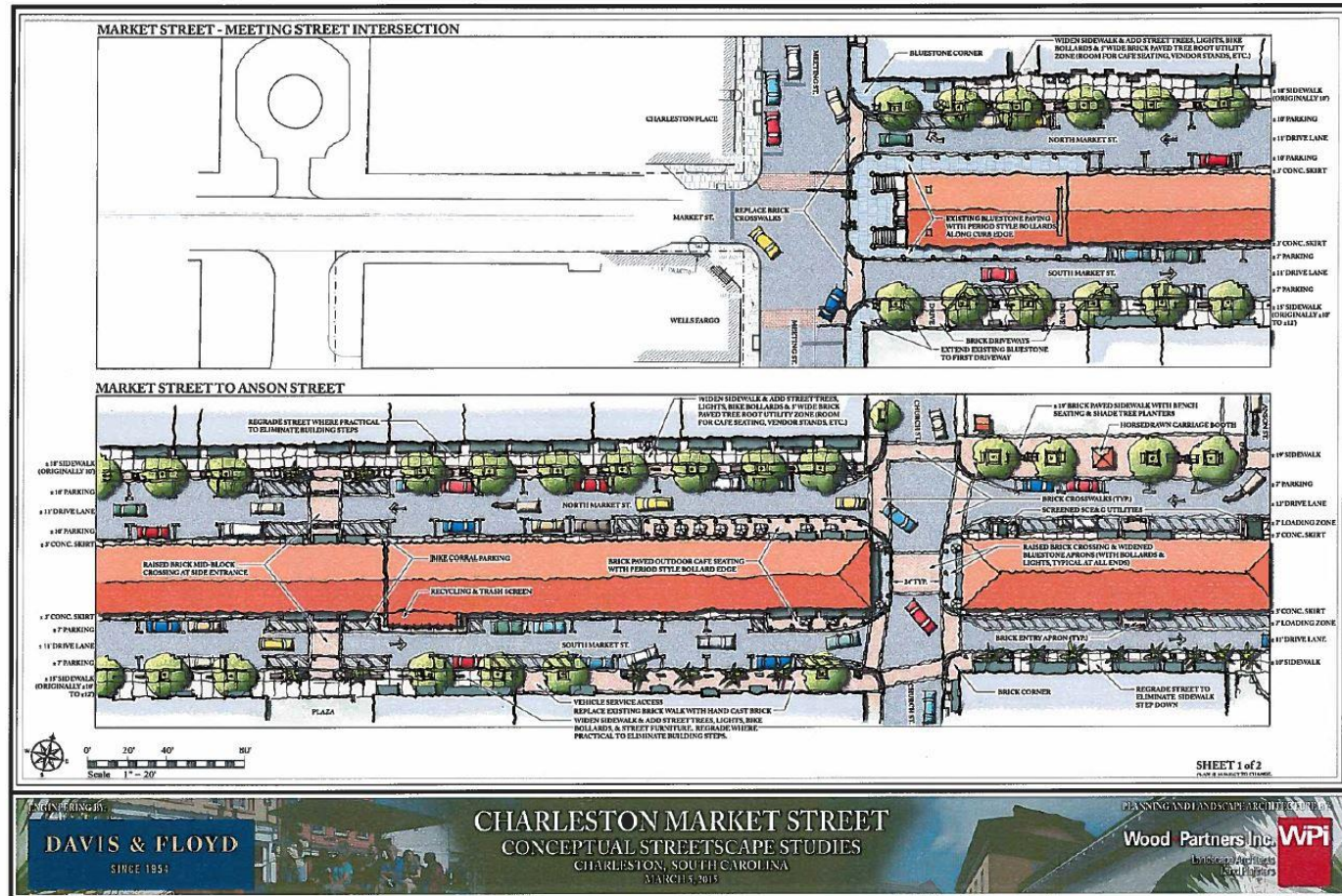
# Tunnel Collection and Pumping







# Tunnel Collection and Pumping







# Tunnel Collection and Pumping



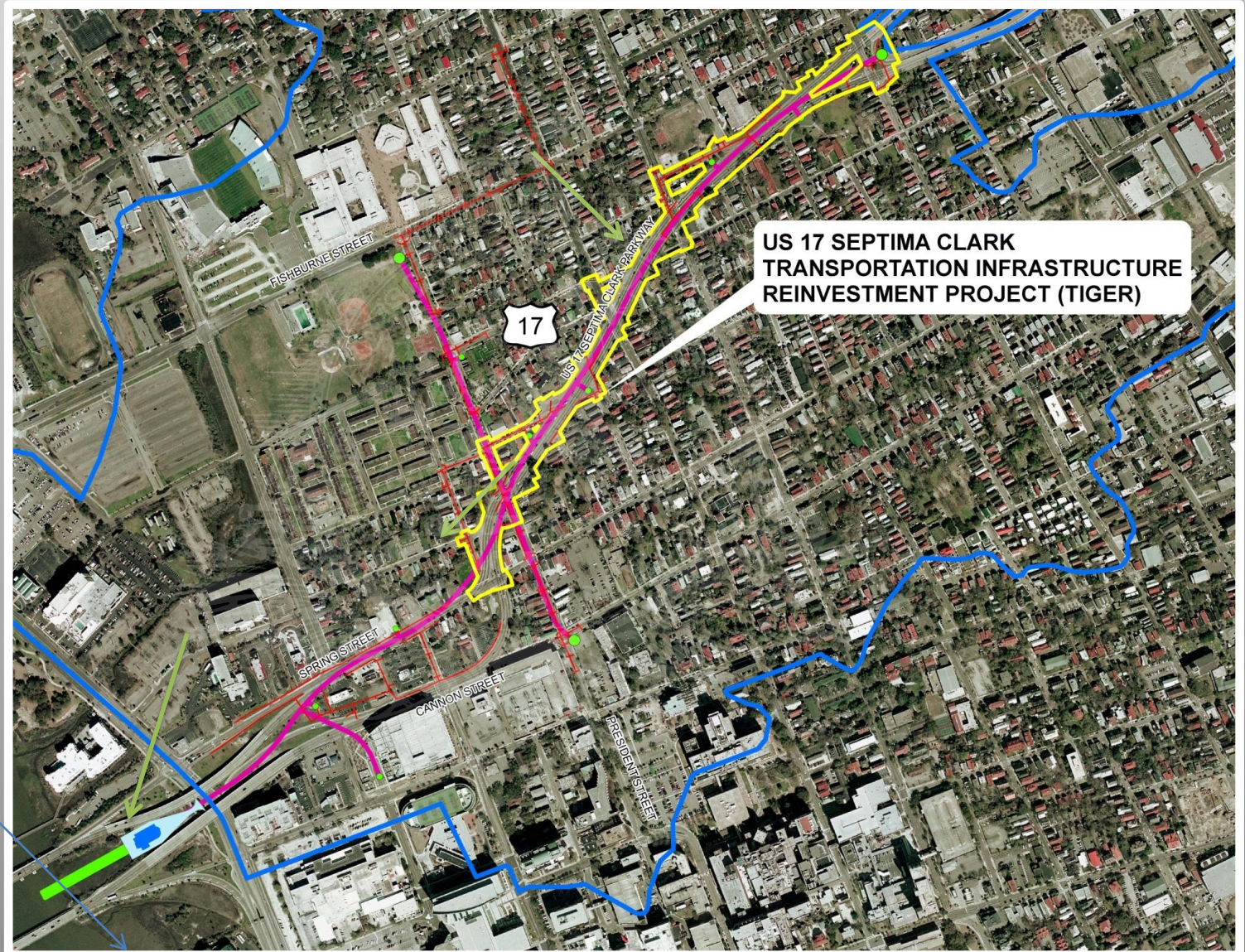
Spring/Fishburne

Photo courtesy of  
Post & Courier





# Tunnel Collection and Pumping







# Tunnel Collection and Pumping

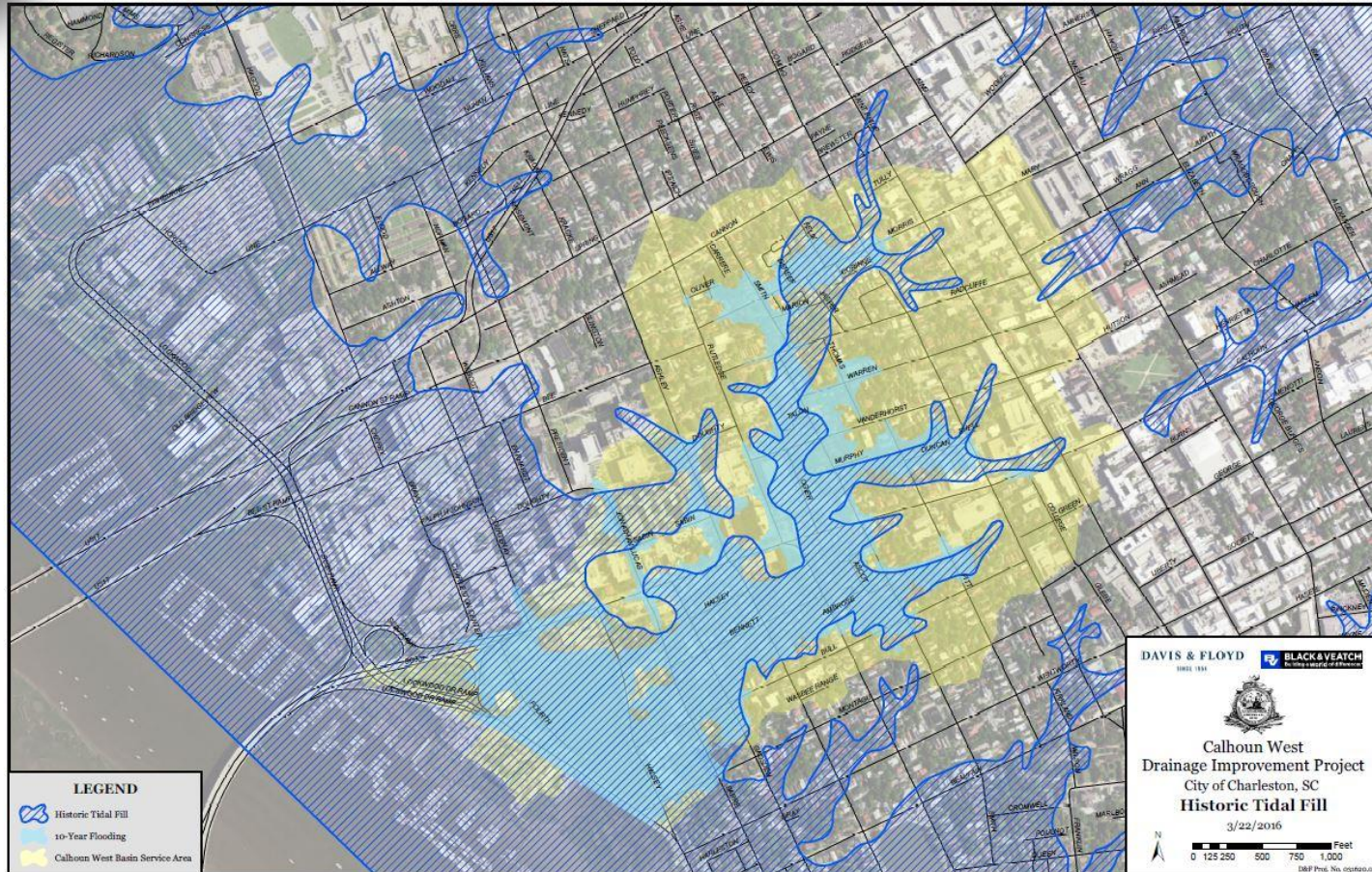


**US17 Spring/Fishburne Drainage  
Improvement Project**





# Tunnel Collection and Pumping



## Calhoun West





# Raising Roads, Armoring and Walls



**Oct 3, 2015 11 inches of rain and highest tides since Hugo**



# Raising Roads, Armoring and Walls







# Aggressive Funding

- 2 mil assessment dedicated to drainage (1990 approx.) leveraged \$9M bond
- FEMA Mitigation Grant – Hugo \$2.3 million
- SCDOT Funding \$1.5M for Calhoun/East Bay
- Stormwater Utility established 1994 (\$6.00 per ERU or about \$6.5 million per year)

Ardmore \$5,000,000  
Calhoun East \$16,000,000  
Byrnes Down \$6,000,000  
Spring/Fishburne Engineering \$12,500,000  
Market Street Engineering \$\*\*\*\*\*



# Aggressive Funding

- \$110.5M grants and contributions awarded
  - \$10M ARRA TIGER Grant
  - \$12.5 50/50 Match from SCDOT/FHA
  - \$88M SIB
- Balance from the Gateway TIF
- Additional 2 mil dedicated to drainage beginning in 2016 (\$2.2 million per year)
- Possible USACOE funding





# \$235,000,000

## Capital Investment Between 1990 and 2020

- \$81.1M Complete
- \$27.2M Under construction
- \$126.9M Funded
- \$4.1 2016 Maintenance Budget



# Final Comments

- Some areas won't be improved by engineering
- Project would adversely affect more than it would help or cost more than the properties it would effect
- Maintenance would be excessive
- Other opportunities for buyouts, elevation and risk awareness



# What You Can Do

- **Share importance of this work with elected officials**
- **Share understanding that doing nothing is more costly than being prepared**
- Clean Your Drains
- Manage your Stormwater Pond
- Plant trees
- Capture Water via Rain Barrels
- Install a Rain Garden
- Green Roofs
- Light Impact Development/ Green Infrastructure
- Collective Impact

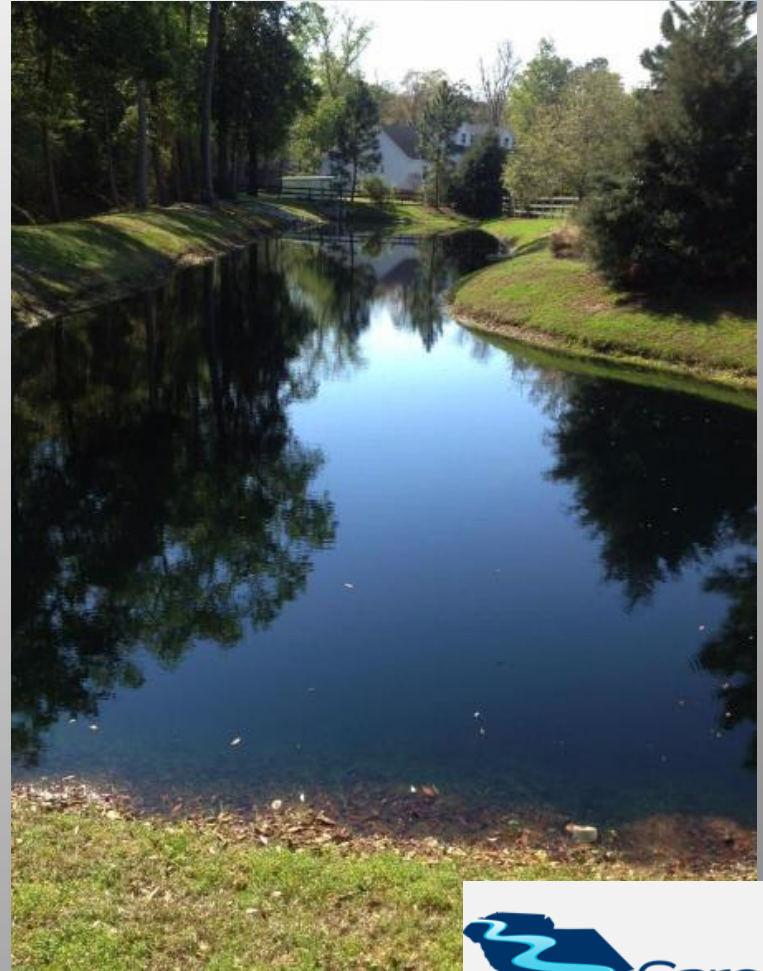
# Clean Your Drains and Ditches





# Maintain Your Stormwater Pond

- Inspect
- Control Weeds
- Dredge



# Plant Trees

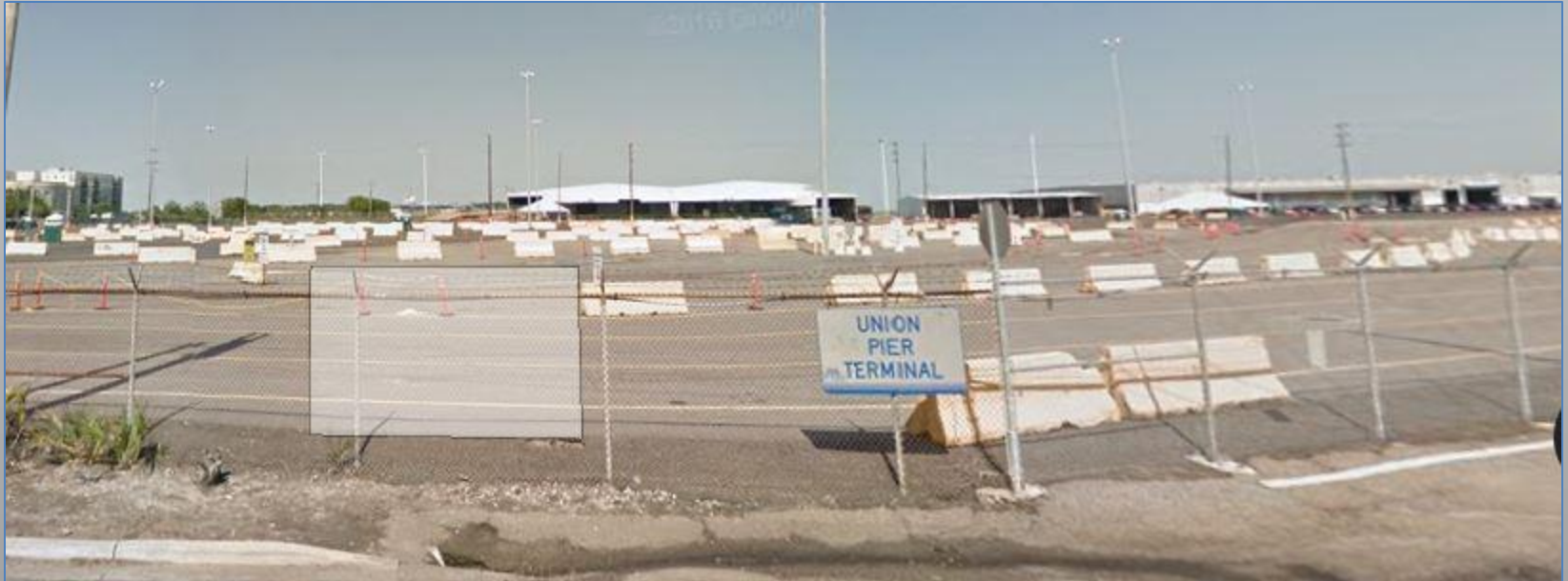
- Can reduce a city's stormwater runoff by 2 – 7 %



Green Infrastructure Center



# Plant Trees



- During a rainfall event of 1 inch, 1 acre of forest will release 750 gallons of runoff, while a parking lot will release 27,000 gallons.

(PennState Extension).

# Capture Water via Rain Barrels

- During a 1 inch rainfall, a 1000 square foot roof can capture over 600 gallons of water





# Install a Rain Garden

- A planted depression that allows rainwater runoff from impervious urban areas, like roofs, driveways, walkways, parking lots and compacted lawn areas, the opportunity to be absorbed.





# Green Roofs and Green Walls

- Green roofs will intercept between 50 and 60% of rooftop runoff first  $\frac{1}{2}$  + inch rainfall





# Living Shoreline

- 15 feet of marsh can absorb 50% of incoming wave energy



# Collective Impact

- Chesterfield Heights in Norfolk, Va
  - Under street cisterns with permeable paving
  - Downspouts connected to cisterns
  - Basement cistern waste storage units
  - Rain gardens/bio swales
  - 2000 ft living shoreline
  - Reduced flooding by 90%





# TIDEWATER RISING RESILIENCY DESIGN CHALLENGE – NEED AND OPPORTUNITY

## SEA LEVEL RISE

### Chesterfield Heights

The sea level rising crisis is a worldwide problem that many are attempting to solve while the Hampton Roads area is second in the nation to suffer. Our focus is on an overtaxed neighborhood known as Chesterfield Heights that is located north of the Elizabeth River. Environmental organizations and universities collaborated to resolve the issues the neighborhood faces. The community deals with frequent flooding and shoreline erosion. Cost is a significant factor in the progression of resolving these issues; therefore the changes should be implemented in stages. Flooding can be reduced by creating underground cisterns to store rainwater. A living shoreline will be applied to the waterfront in order to minimize the erosion from the shipping channel. The final result is raising the entire home to save it from flooding. Mitigating with sea level rise rather than resisting its inevitable impact is preferred in the overall neighborhood design.



01 MITIGATION



## \$120 million- HUD National Disaster Resiliency Competition



03 UNDER STREET CISTERN



04 RAISE THE HOUSE

#### TEAM MEMBERS



WETLANDS WATCH  
WETLANDSWATCH.ORG



WETLANDS  
WATCH

WWW.WETLANDSWATCH.ORG



# Local Initiatives

- Charleston Resilience Network
- SC Aquarium Resilience Initiative Coastal Education
- Urban Land Institute - Resilience Study
- Enough Pie - Awakening King Tide
- Carolina Clear – Clemson University
- The Nature Conservancy
- National Audubon Society
- Pew Charitable Trust – Flood Prepared Communities
- Many more



# Contacts

## **Sea Grant**

**Liz Fly Elizabeth** [Elizabeth.Fly@scseagrant.org](mailto:Elizabeth.Fly@scseagrant.org)

## **City of Charleston**

**Laura Cabiness** [cabinessl@charleston-sc.gov](mailto:cabinessl@charleston-sc.gov)

**Carolee Williams** [williamsc@charleston-sc.gov](mailto:williamsc@charleston-sc.gov)

## **Clemson University's Carolina Clear**

**Kim Counts Morganello** [kcounts@clemson.edu](mailto:kcounts@clemson.edu)

## **Read it: Sea Level Rise Strategy**

<http://www.charleston-sc.gov/DocumentCenter/View/10089>

## **View it: Sea Level Rise Viewer**

<http://gis.charleston-sc.gov/interactive/slr/>